

**Comments from referees/public**

*Author responses are indented and italicized below specific comments. Page and line numbers refer to the original draft.*

**Anonymous Referee #1**

General remarks This is an interesting paper, and likely a precursor of a heavily populated suite of studies to come, looking at the many profound impacts of the pandemic. The paper strives to show that methane emissions from the US Permian Basin are closely linked to the oil price and hence to major economic factors such as the impact of Covid.

10 I have a general comment and some very minor specific notes listed below. The general comment is that the paper links emissions to oil price, not to gas price. Yes, I agree that gas emissions from oil production are important, but surely the obvious first link will be gas price rather than oil price? There is a gnomonic remark in the abstract: "a state of overcapacity in which production exceeds midstream capacity and leads to high methane emissions". This then leads to the statement in L 407 "consequence of associated gas production increasing at a faster rate than midstream infrastructure capacity, which leads to extensive flaring and anomalous conditions related to excess gas throughput (e.g. pressure relief venting)." I'm not wholly clear here. Does that mean that more oil is being produced (because the oil price has gone up) and because the associated gas cannot go down the over-stuffed pipe, it is then vented? OK, might be so, but that hypothesis appears out of nowhere. Maybe explain this a bit more? The paper has been rapidly done, but the findings appear soundly based and very interesting indeed. Publish with minor revisions.

20 *We thank the reviewer for their comments. In the introduction (P2 L60), we have added the statement "In the Permian Basin, oil price is a stronger driver of well development than natural gas price." For our concluding hypothesis (P22 L407), we have expanded the sentence to better explain the causal relationship of oil price and methane emissions.*

25 Page 2 Line 35 maybe an extra line to explain further this huge discrepancy?

*P2 L35: We added an explanation of the discrepancy between top-down and bottom-up approaches to the end of the sentence: "...primarily due to abnormal emissions that are difficult to quantify with bottom-up approaches".*

30 P2 L38. Paragraph break before 'The Permian Basin'?

*P2 L38: paragraph break added*

P5 Fig 2 caption needs to give the sources of data for this plot.

35 *P5 Figure 2: source added (Baker Hughes, 2020)*

P6 L115 "used 'the' Weather."

40 *P6 L115: "the" added before WRF-CHEM model*

P7 L134 and also L136. Delaware sub-basin?

*Changed "Delaware Basin" to "Delaware sub-basin" throughout manuscript*

45

P7 L143 the emissions magnitude are not. Trivial comment but the subject - 'magnitude' - is singular! Maybe say magnitudeS:  
::(apologies – too much zoom frizzles the brain)

*P7 L143: changed “are” to “is”*

50

P9 L183 – likewise – timeS are adjusted

*P9 L183: changed “are” to “is”*

55 P10 L215 – dramatic recharge??? What does that mean?

*P10 L215: replaced “recharge in behavior” with “decline in”*

60 P10 L224 – remove 5 days – this is a bit obscure: I’m not sure what is meant here. Explain further? Is this simply excluding 3-sigma outliers? What’s the impact of leaving them in? – in gasfield leaks the outliers can be significant.

65 After checking the data, we determined that 4 days were removed due to methane enhancements that exceeded the modeled concentration by 3 sigma or greater. In all four cases, the enhancement was ~10x higher than expected due to unknown circumstances, such as a very large, nearby upwind source. The outlier days have emission estimates in the range of 500 – 600 Mg/hr, ~3 – 9x higher than average emissions, but comprise less than 4% of the data so have minor impact on the overall results.

70 P14 L274 and also L288 – is there a connection between weather (i.e. clouds) and emissions? Is the prevalence of cloudy days in any way linked to the amount of gas pumped (and vented)? – or is the market so far away that distant gas demand and local weather are wholly disconnected. I’d assume most demand is from electric power needs (and heating) in Texas and nearby states? Is that correct?

75 *We do not expect there is a relationship between regional cloud cover and methane emissions in the Permian Basin. There are several markets that purchase oil and gas from the Permian including petrochemical facilities, so economic metrics such as oil price should have much greater impacts than local demand. Although clouds should not affect emission rates, it is possible that some emission detection approaches would be less effective on cloudy days, which potentially could result in less effective leak mitigation. However, this likely has minimal impact on study area emissions since most operators only perform leak detection at most a few times per year. Our study also utilizes two approaches: the towers and aircraft, that can quantify emissions on cloudy days.*

80 P21 L368-370. “Pandemic-related oil price crash” – yes, but this remark needs to be buttressed by a reference or other factual proof. A casual concurrence is not necessarily proof of a causal connection. Also this is oil price. All this discussion has its focus on oil price, not gas. How about Henry Hub gas price?- surely that is the parameter to postulate as the controlling factor, not oil price? – although I’d agree that contractual gas prices tend to be ratio-ed to oil price.

90 P21 L368-370: changed “pandemic-related” to “pandemic-associated”. *In the introduction (P2 L57), we cite a source (Reed and Krauss, 2020) about the likely causal relationship between the pandemic, lower economic activity, decreased fuel consumption, and lower oil prices. As discussed in response to the first comment, Permian basin development rates are controlled more by oil price than natural gas price.*

95 P20 and 21 “G&P” – acronym soup – I know this is defined in L 378 but why not say ‘gathering and processing’. It’s not much longer and saves a lot of misery. O&G is another, especially as the paper conflates gas price into oil price.

*We have removed the acronym “G&P” and replaced throughout with “gathering and processing” or “midstream”. We believe O&G is a commonly used acronym and have retained it when used to describe the oil and natural gas supply chain or companies, but replaced “O&G production” with “oil and natural gas production” when directly referring to production data.*

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## **Anonymous Referee #2**

This manuscript describes a combination of different atmospheric measurements airborne and tower-based with inversion analysis to estimate changes in methane emissions from oil and gas production in the Permian Basin over a period of large fluctuations in the price of oil. The authors report a large decrease (more than a factor of 3) in methane emissions from the study region coincident with a threefold reduction in oil prices comparing Jan-mid Mar 2020 with late Mar through the end of April.

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The analysis convincingly documents a change in emissions through several different lines of evidence, and is a laudable step forward in process understanding of methane emissions from oil and gas production in North America.

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Overall, the study is clear, but some improvements to organization could be made to improve communication with the readers of ACP. I recognize that the authors are presenting many different datasets from many different techniques, which is challenging to do. Currently there is too much mixing of methods and results, and the order of things appears to be a bit off. Most of the data (results, I would say, including the most important figures/tables) were presented in the methods section (section 2) rather than in the results section (section 3). I would recommend the authors carefully separate the methods and results sections, and put all data (findings: figures, tables, etc.) in the results. It would be helpful for the authors to use sub-heads in the results section to help guide the flow of data, including results from the main atmospheric analyses and the supporting information about flares and well starts.

115

It was also a bit unusual that there was no discussion section, instead this section was titled “conclusions”. There was some mixing of methods even into the results section. Line 342 is the first time VIIRS data is mentioned, and this should probably be at least mentioned in the methods. Upon re-reading, I saw that it was mentioned in lines 111-112, but a bit more context in the first description would be helpful. Methods to describe results presented in Figure 7 need to be fleshed out more as well in the methods section preferably. Some figures were presented out of sequence (e.g. Figure 4). A revision of the text with some attention to readability and a consistent order of data presentation is recommended.

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*We thank the reviewer for their comments. We have reorganized the paper so that all the tower and TROPOMI results (and corresponding figures and tables) are first presented in the results section. We add a description of VIIRS when the data are first mentioned in line 111. The caption of Figure 7 has been expanded to describe its relationship to Appendix 2. The sequence of figures and tables have been corrected to match the order they first referred to in the texts. We have changed the heading “Conclusions” to “Discussion”.*

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Minor comments:

Incorrectly capitalized letters randomly scattered throughout (e.g., Figure 1 caption: lowercase “black” when referring to a color, Emissions on line 320)

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*We have corrected improperly capitalized letters.*

Lines 146-7: “Our assumption that emissions are proportional to gas production should provide a reasonable estimate of the spatial pattern of emissions corresponding to well locations.” Can you provide a citation or further information for this reasoning?

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*P7 L155: We have changed “corresponding to well locations” to “corresponding to the location of oil and natural gas infrastructure” to clarify and added a reference (Maasackers et al., 2016)*

145

Line 201: “16Z (11 LST) through 22Z (17 LST)“ Don’t know what Z means in this case, and please spell out that LST=local standard time (I assume)

150 *P9 L209: We have spelled out “local standard time” and replace Z with “UTC”*

Line 208: Figure 4 presented out of sequence (prior to fig. 3)

*Switched numbers of Figures 3 and 4*

155

Line 209: “Although though”

*P9 L209: deleted “though”*

160 Line 215: what is “recharge”?

*Typo and awkward wording. As discussed in response to referee 1, we replaced “recharge in behavior” with “decline in”*

165 Line 268: please provide a citation for this sentence: “Here we consider only higher-quality XCH4 measurements (quality assurance value > 0.5).“ Don’t know what a quality assurance value is.

*P11 268 and References: We have added the reference describing how quality assurance values are calculated for TROPOMI XCH4 data (Apituley et al., 2017)*

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Figure 3: how were aerial & tower-based measurements combined to get 1 estimate? Apologies if I missed this.

*For the monthly averages, we average all accepted aerial and tower-based estimates with equal weights. To clarify, we edited the caption of Figure 4 (previously Figure 3) to add “which weights tower and aircraft-based estimates equally.”*

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### **Author changes in manuscript**

180 In addition to the changes outlined above, we have made several updates to the manuscript by incorporating updated production and activity data. Although we did not extend the emission time series featured in the paper, there was a small change in tower-based methane emission estimates (~10 Mg/hr increase) due to updated quality assurance metrics that remove outliers based new data past this time period. The updated production data changes the loss rate results from 3.4% to 3.3% (pre-crash) and 1.5% to 1.9% (minimum).

185 Figures 2, 3, 4, E1, E2, and Tables 1 and D2 have been updated with more recent data.

Appendix D has been updated with new well completion data (June – August 2020).

Appendix E has been updated to reflect the addition of new oil and natural gas production data.

190

# Concurrent variation in oil and gas methane emissions and oil price during the COVID-19 pandemic

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**Abstract.** Methane emissions associated with the production, transport, and use of oil and natural gas increase the climatic impacts of energy use; however, little is known about how emissions vary temporally and with commodity prices. We present airborne and ground-based data, supported by satellite observations, to measure weekly to monthly changes in total methane  
215 emissions in the United States' Permian Basin during a period of volatile oil prices associated with the COVID-19 pandemic. As oil prices declined from ~\$60 to \$20 per barrel, emissions changed concurrently from 3.34% to 1.95% of gas production; as prices partially recovered, emissions increased back to near initial values. Concurrently, total oil and natural gas production only declined by a maximum of ~10% from the peak values seen in the months prior to the crash. Activity data indicate that a  
220 are the likely drivers of temporary emission reductions. Our results, along with past satellite observations, suggest that under more typical price conditions, the Permian Basin is in a state of overcapacity in which rapidly growing natural gas production exceeds midstream capacity and leads to high methane emissions.

## 1 Introduction

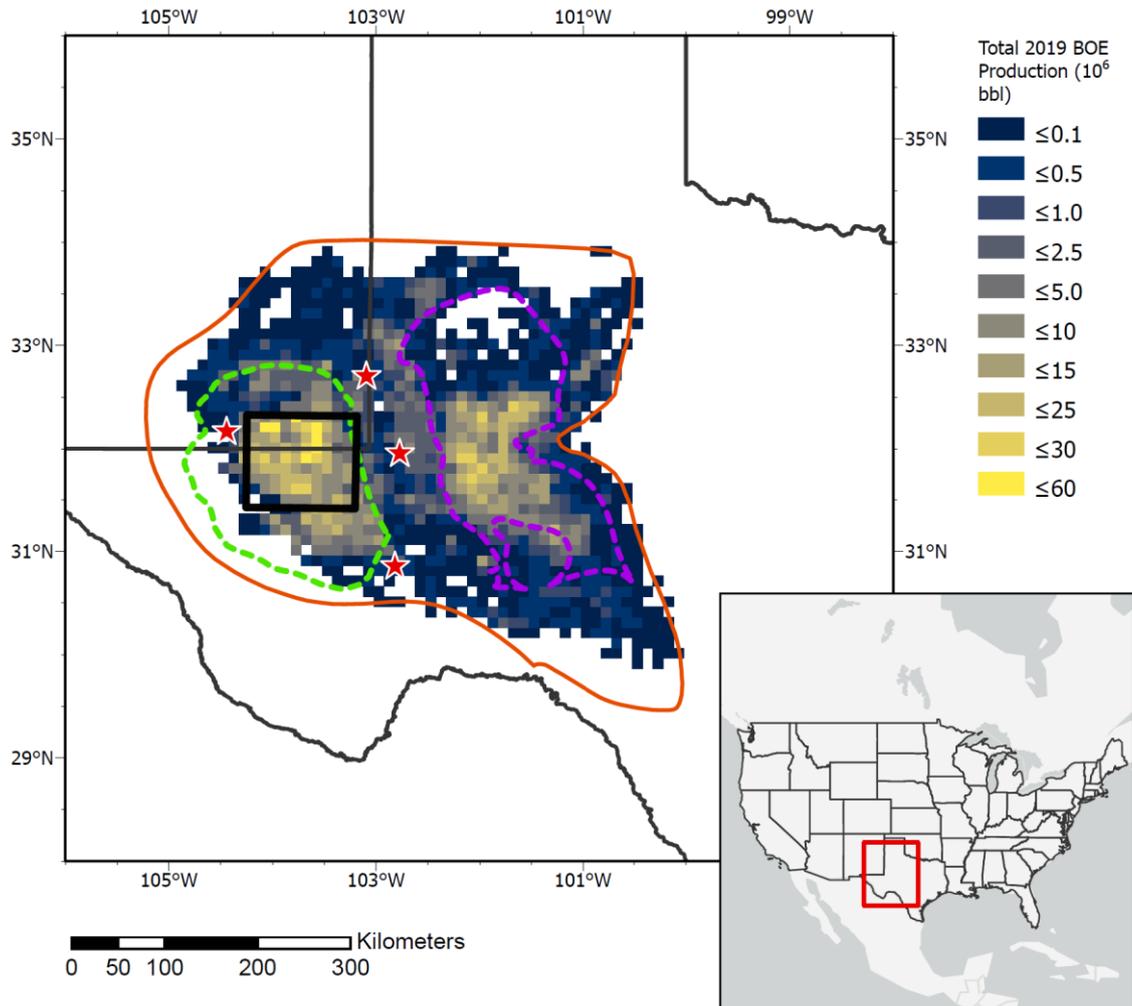
Accurate quantification of methane (CH<sub>4</sub>) emissions from the oil and natural gas (O&G) supply chain is critical for determining the climatic impact of O&G production and use (Alvarez et al., 2012). Alvarez et al. (2018) synthesized over 400 site- and basin-level measurements to estimate United States O&G supply chain emissions at 13 Tg CH<sub>4</sub> in 2015, equivalent to 2.3% of the nation's natural gas production and over 80% higher than the U.S. Environmental Protection Agency (USEPA)'s bottom-up estimate (USEPA, 2020a). There is growing evidence of systematic underestimation of O&G methane emissions when bottom-up methods such as emission factors and engineering equations are used rather than top-down, atmospheric measurements, primarily due to abnormal emissions that are difficult to quantify with bottom-up approaches (Allen, 2014; Brandt et al., 2014; Zavala-Araiza et al., 2017).

The Permian Basin (Fig. 1) is the largest oil producing basin in the U.S. and rivals the Ghawar Field in Saudi Arabia for the global record (Jacobs, 2019). Although the first oil well was drilled in the Permian Basin nearly 100 years ago, the basin has experienced rapid growth in recent years as directional drilling and hydraulic fracturing allowed production from unconventional reservoirs (Enverus, 2021). In 2019, the Permian Basin had ~600 new wells drilled per month and produced an average of 4.3 million barrels (bbl) oil and 15 billion cubic feet (Bcf) natural gas per day, more than double the 2016 average values (Enverus, 2021). The Permian Basin's limited midstream gathering and processing (~~G&P~~) infrastructure for delivering natural gas to market results in high rates of associated gas flaring relative to other U.S. basins. In 2019, average daily flared gas volumes were 0.8 Bcf, 5% of the basin's natural gas production (Appendix A). There is limited methane emissions data from the Permian beyond two recent studies (Zhang et al., 2020; Robertson et al., 2020). Zhang et al. (2020) used satellite observations from May 2018 – March 2019 in an atmospheric inversion to estimate total O&G related emissions in the Permian Basin of 2.7 Tg CH<sub>4</sub> annually, or 3.7% of regional gas production. Robertson et al. (2020) found higher well pad CH<sub>4</sub> emission rates in the Permian Basin compared to most other U.S. basins based on over 70 site-level measurements made in 2018. Alvarez et al. (2018), which pre-dates these studies, had assumed other U.S. basins were representative of the Permian; updating their estimate with the Permian Basin loss rate from Zhang et al. (2020) results in a roughly 10% increase in the U.S. supply chain estimate to 14.2 Tg CH<sub>4</sub>, or 2.5% of total gas production.

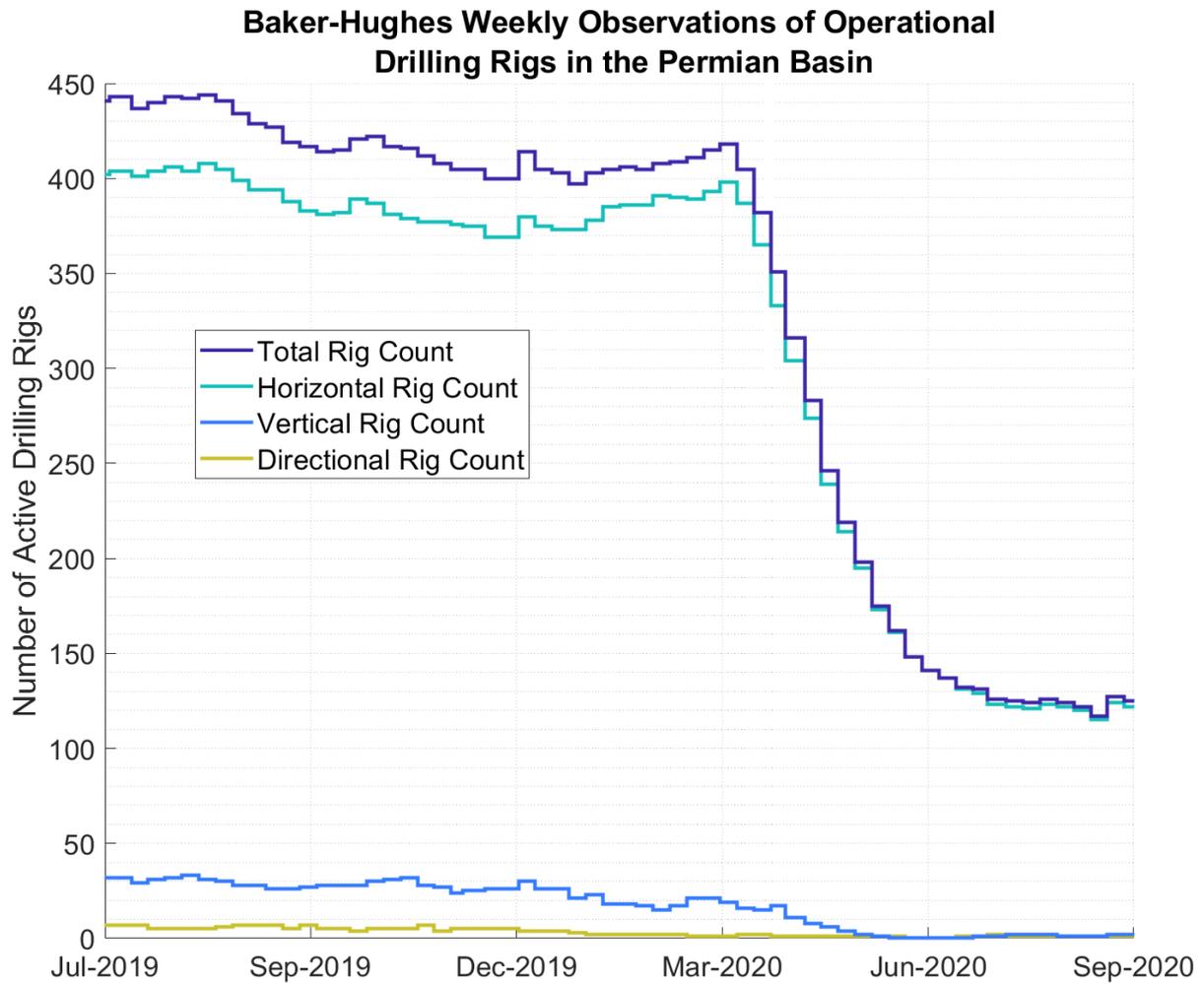
In January 2020, oil prices declined as the COVID-19 pandemic triggered a global slowdown in oil and natural gas O&G consumption; in March, there was a rapid price drop when the oil oversupply was exacerbated by both the Organization of the Petroleum Exporting Countries (OPEC) failing to reach a deal to cut production and global oil storage capacity reaching its limit (Reed and Krauss, 2020). Spot prices for the U.S. oil benchmark, known as West Texas Intermediate-Cushing (WTI-Cushing), varied dramatically during this period; price per barrel was relatively stable at \$50-60 (USD) for most of 2019, declined to \$20 by late April 2020, briefly dropped below zero on April 20, then recovered to \$40 by early July (USEIA, 2020b). Natural gas spot prices (Henry Hub) were less volatile during this period (\$1.50-2.00 per million British Thermal Units), continuing a gradual downward trend since late 2018 (USEIA, 2020a). In the Permian Basin, oil price is a stronger driver of well development than natural gas price. Lower commodity prices reduce investment in new well and infrastructure

development; in the Permian Basin, the number of active drilling rigs, which had averaged over 400 from April 2019 to March 2020, dropped ~~to approximately 300, 180, and 135 in April, May, and June 2020, respectively~~ below 200 by early May and ~~reached a minimum of 123 in September~~-(Baker-Hughes, 2020) (Fig. 2).

260 We hypothesize that the rapid drop in oil price would be associated with a concomitant reduction in methane emissions due to lower rates of well development and a subsequent decline in ~~O&G~~oil and natural gas production. The postulated causal mechanism for this relationship is the effect of natural gas production from new wells on midstream infrastructure throughput. During periods of higher commodity prices, the rapid growth in natural gas production likely exceeds the capacity of the pipelines, compressor stations, and processing plants that deliver and process gas to market, leading to associated gas flaring and anomalous conditions that increase emissions. Such trends were observed in an earlier drilling slowdown in the Bakken, 265 another U.S. unconventional oil formation (Enverus, 2021) (Fig. F1). However, this effect might have been countered in the Permian if lower profit margins led operators to allocate fewer resources to infrastructure maintenance and emissions mitigation, or similarly, restrictions due to COVID-19 reduced the number of field staff performing tasks such as leak detection and repair (LDAR) (Gould et al., 2020).



**Figure 1.** Regional map with outlines of the Permian Basin (orange), Delaware and Midland sub-basins (dashed green and purple) and the 100 km x 100 km study area (Black). Locations of the methane measurement tower sites are shown with red stars. A heatmap displays combined gas and oil production from 2019 expressed in barrels-of-oil equivalents (BOE) and gridded to 0.1° x 0.1° resolution (Enverus, 2021).



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**Figure 2.** Weekly count of active drilling rigs by type in the Permian Basin between [January 2019](#) and [July/September/August 2020](#) ([Baker Hughes, 2020](#))

## 2 Study Area and Methods

### 285 2.1 Study Area [Description](#)

In January 2020, we began quantifying O&G methane emissions at varying spatiotemporal scales within the Permian Basin with a concentrated effort within a 100 km x 100 km area of the Delaware sub-basin along the Texas/New Mexico border (Fig. 1). The 10,000 km<sup>2</sup> study area includes ~11,000 active wells and accounts for 33% and 43% of the Permian Basin's oil and natural gas production in 2019, respectively (Enverus, 2021). The study area has a high density of midstream O&G  
290 infrastructure including 125 gathering and transmission compressor stations, 44 processing plants, and ~32,000 kilometers of gathering pipeline (Enverus, 2021). Based on spatially allocated USEPA inventory data, O&G sources accounted for >90% of methane emissions in the study area in 2012; other sources, dominated by agriculture and waste, were responsible for ~0.5 Mg CH<sub>4</sub> hr<sup>-1</sup> (Maasackers et al., 2016). Since the non-O&G sources account for only a small fraction of total emissions and there have been no major changes in these activities over the past few years, we have assumed all study area emissions are  
295 attributable to O&G sources beyond the 0.5 Mg CH<sub>4</sub> hr<sup>-1</sup>.

### 2.2 Method [Overviews](#)

Between January and August 2020, we used two inversion approaches to quantify total methane emission flux from the study area at a weekly to monthly frequency. The first approach used aircraft-based instruments to measure atmospheric boundary layer (ABL) methane concentration ([CH<sub>4</sub>]) along the study area perimeter during six daytime flights (January 22, March 9,  
300 March 25, May 4, May 21, and July 13; Sect. 2.2.2). The second approach continuously quantified [CH<sub>4</sub>] from March through August 2020 using sensors installed at three tall towers and one mountaintop station located around the perimeter of the study area ((Richardson et al., 2017); Sect. 2.2.1). Both approaches estimated study area methane flux on a daily basis by optimizing a prior emissions inventory to minimize model-data differences between observed and simulated regional atmospheric [CH<sub>4</sub>] ((Barkley et al., 2017); Sects. 2.2.1 and 2.2.3).

305 We also evaluated satellite-based remote sensing observations of column methane enhancement ( $\Delta XCH_4$ ) for evidence of basin-wide trends (Sect. 2.2.4). To provide insights about the contribution of natural gas flares to methane emissions, we qualitatively assessed over 300 flares across the basin in February, March, and June 2020 using helicopter-based infrared optical gas imaging (OGI) to visually detect [the prevalence of unlit flares and](#) combustion issues ((Lyon et al., 2016); Appendix B). We estimated flare-related methane emissions by applying combustion efficiency assumptions based on survey results to  
310 flared gas volume estimates based on satellite observations of flare radiant heat [by Visible Infrared Imaging Radiometer Suite \(VIIRS\)](#) ((Elvidge et al., 2016); Appendix A).

#### 2.2.1 Regional atmospheric [CH<sub>4</sub>] reanalysis

An atmospheric reanalysis similar to the system used in previous studies (Barkley et al., 2019; Barkley et al., 2017) was used to create simulated regional atmospheric [CH<sub>4</sub>] estimates. The modeling system used [the](#) Weather Research and Forecasting

315 (WRF) model coupled with Chemistry v3.6 (Skamarock et al., 2008) configured to simulate two domains, an outer 2600 km x 2100 km domain with 9 km x 9 km horizontal resolution and 50 vertical levels, with about 30 of these levels in the lowest 3 km above ground level, and an inner 830 km x 830 km domain with 3 km x 3 km horizontal resolution and the same vertical layers. The outer domain is nudged to ERA5 wind, temperature and water vapor reanalyses, and the inner domain is nudged to regional observations including ~50 National Weather Service / World Meteorological Organization surface stations, five  
320 National Weather Service rawinsonde site soundings launched at 0 and 12 UTC, and the meteorological measurements from commercial aircraft-ACARS. Our choice of parameterization schemes within WRF-Chem matches previous studies (Barkley et al., 2019; Barkley et al., 2017).

Only atmospheric [CH<sub>4</sub>] from emissions within the model domain are simulated, using techniques demonstrated previously (Barkley et al., 2019; Barkley et al., 2017). Preliminary estimates of surface fluxes of [CH<sub>4</sub>] within the domain are taken from  
325 the EPA 2012 gridded inventory (Maasakkers et al., 2016), save for the Permian Basin where an updated, production-based inventory is used. This updated inventory is described in detail by Zhang et al. (2020). Briefly, production site CH<sub>4</sub> emission factors were developed using methods in Zavala-Araiza et al. (2015) and based on measurements by Robertson et al. (2020), which accounted for complexity of well site infrastructure and their related CH<sub>4</sub> emissions. Total basin-wide CH<sub>4</sub> emissions were estimated using activity (Enverus, 2021) and disaggregated to individual sites based on their gas production. Additional  
330 facility-level CH<sub>4</sub> emissions for gathering and boosting stations, gathering pipelines and processing plants were estimated based on activity data (Enverus, 2021) and CH<sub>4</sub> emission factors from Marchese et al. (2015) and the EPA GHGI (USEPA, 2020a). For the transmission and storage stations, CH<sub>4</sub> emissions were taken from Maasakkers et al. (2016). For the Delaware sub-basin, total CH<sub>4</sub> emissions were estimated at 1.2, 0.11, 0.04, and 0.01 Tg for production sites, gathering and boosting stations, gas processing plants and gas transmission and distribution stations, respectively. These point source oil and natural  
335 gas O&G CH<sub>4</sub> emissions were then spatially allocated to a 0.1° x 0.1° grid over the entire basin. This update within the Delaware sub-basin is important to account for the rapid development within the basin since 2012. Different [CH<sub>4</sub>] sources (e.g. oil and natural gas production, landfills, agriculture) and sources inside and outside the study domain are tagged as independent tracers in the model. Oil and gas emissions outside of the study domain are multiplied by 1.6 to match estimates from Alvarez et al. (2018) and to better account for development in the areas surrounding the study domain. This atmospheric  
340 reanalysis system enables us to create a first estimate of atmospheric [CH<sub>4</sub>] consistent with the regional meteorology and the preliminary estimate of sources within the outer model domain.

Note that the emissions magnitude from the preliminary [CH<sub>4</sub>] emissions estimates are not highly important since the emissions estimate is not a Bayesian inversion that assigns an uncertainty estimate to this preliminary estimate. The spatial pattern of emissions, however, including the relative change in these spatial patterns, is important for the estimate of fluxes.  
345 Our assumption that emissions are proportional to gas production should provide a reasonable estimate of the spatial pattern of emissions corresponding to well locations the location of oil and natural gas infrastructure (Maasakkers et al., 2016).

## 2.2.2 Aircraft-based methane emission estimates

The total CH<sub>4</sub> emissions from the study area in the Permian Basin study area were determined using airborne data in conjunction with transport modeling. The airborne platform has been deployed and described previously (Conley et al., 2017; Conley et al., 2016; Karion et al., 2015; Smith et al., 2017). In brief, a single-engine Mooney aircraft is outfitted with a Picarro CRDS instrument (G2210-m) to measure in-situ atmospheric CH<sub>4</sub>, CO<sub>2</sub>, H<sub>2</sub>O mole fractions, a differential GPS and aircraft data computer to enable computation of horizontal wind speeds and directions, and a Vaisala probe to measure ambient temperature and relative humidity.

On each flight day, two laps consisting of a box enclosing the 100 km x 100 km study area were flown at 1100 ± 100 ft above ground level (agl), with one complete lap taking ~ 2 h to complete. Two to three vertical profiles were also flown by the aircraft as pairs of ascents/descents between the lowest safe flight altitude (typically 200 to 500 ft agl) and the flight altitude at which significant changes are observed in measured species concentrations (e.g., CH<sub>4</sub>, water vapor, relative humidity and potential temperature)- typically 3,000 to 10,000 ft agl. Plots of agl altitude versus these species are used to assess the mixing height of surface emissions. Both CH<sub>4</sub> concentrations along the flight path and the mixing height determined from the airborne vertical profiles are used in transport modeling to determine emissions from the entire study area.

[CH<sub>4</sub>] emissions are computed from each complete circuit of the study area by the aircraft. This is done by comparing the observed and simulated [CH<sub>4</sub>] enhancement, the increase in [CH<sub>4</sub>] downwind of the study area relative to a background value, and adjusting emissions within the study area to minimize the absolute error between the simulated and observed ~~ABL~~ atmospheric boundary layer [CH<sub>4</sub>]. The 10<sup>th</sup> percentile of [CH<sub>4</sub>] observations in the circuit determines the background. This mole fraction value is subtracted from the observed [CH<sub>4</sub>] observations, resulting in an estimate of [CH<sub>4</sub>] enhancements. These observed enhancements are then compared to simulated [CH<sub>4</sub>] enhancements by matching observation and model at the nearest grid points in space and time. Simulated enhancements are split into two categories: study domain enhancements and enhancements originating from outside the study domain. Enhancements associated with sources outside the study domain are subtracted from the observed [CH<sub>4</sub>] enhancements, resulting in a set of observations whose enhancements can be directly attributed to emissions within the study domain. The simulated study domain enhancements are then compared to the observed study domain enhancement, and a scalar multiplier is applied to the simulated enhancements to minimize the absolute error between the two datasets. Because the emissions scale linearly with the simulated enhancements, this scalar multiplier, applied to the preliminary emissions estimate within the study area, provides a solution to the emissions within the study domain (Barkley et al., 2017). The solution for each circuit is merged into a single daily estimate.

To test the uncertainty of the emission rate solution for each flight day, a 1000-iteration Monte Carlo uncertainty assessment was performed, adjusting various parameters to test how they impacted the solution. Through the iterations we examine the impact of various possible sources of error, including uncertainty in the background, uncertainty in the assumed influence from sources outside the domain, and uncertainty in the atmospheric transport. For uncertainty in the background, we select a random

percentile between 5<sup>th</sup>- and 15<sup>th</sup>-to use as the methane background in a flight lap. For uncertainty in sources outside of the domain that are subtracted from the observations, we multiply the “other” enhancement tracer by a random factor between 0.5 and 1.5 to account for the possibility that regional emissions may be incorrect. For uncertainty in the transport, the time of the observations ~~isare~~ adjusted by  $\pm 30$  minutes. creating perturbations to the model output timeframe used to compare to the observations. From the 1000 iterations, the 2.5th and 97.5th percentile of solutions are chosen to represent the 95% confidence interval.

### 385 2.2.3 Tower-based methane emissions estimates

Atmospheric mole fraction measurements of CH<sub>4</sub> and CO<sub>2</sub> were collected at five locations in the Permian Basin beginning ~~+~~ March 1st, 2020, using methods similar to those described in Richardson et al. (2017). A map of the measurement locations, along with oil and gas facilities in the Permian Basin, is shown in Fig. 1. Note that only four of the five planned measurement sites are used in this analysis and shown on Fig. 1 due to instrument malfunctions at the northernmost site. Of these measurement locations, three were on towers at measurement heights of 91 – 134 m agl and the westernmost site was at a mountaintop station on a rooftop 4 m agl. The measurements were made with wavelength-scanned cavity ring down spectroscopic instruments (Picarro, Inc., models G2301, G2401, G2204, and G2132-i). The air samples were dried using Nafion dryers (PermaPure, Inc.) in reflux mode, with an internal water vapor correction applied for the effects of the remaining water vapor (< 1 %). The instruments were calibrated in the laboratory prior to deployment and using quasi-daily field tanks traceable to the WMO X2004A scale (Dlugokencky et al., 2005;NOAA, 2015). The CH<sub>4</sub> measurement uncertainty (including instrument noise, uncertainty due to water vapor calibration and tank assignment uncertainty) for the four tower locations was 0.6 ppb (Carlsbad), 0.6 ppb (Fort Stockton), 3.4 ppb (Hobbs), and 5.4 ppb (Notress), with the differences being attributable to different instrument type, ~~and~~ short Nafion dryer in the case of Hobbs, and laser aging ~~for~~ (Notrees).

~~[CH<sub>4</sub>]~~ emissions in the study domain were calculated for each day of tower observations using a similar technique as used with the aircraft observations. Daily afternoon [CH<sub>4</sub>] at each tower site averaged from 16:00-22:00 UTC (11:00-17:00 local standard time) was computed from both the observations and the simulation. A background [CH<sub>4</sub>] value (both for the observations and the model) is selected based on the lowest measurement from the available tower sites. This background is subtracted from all tower sites to create an observed [CH<sub>4</sub>] enhancement. Simulated enhancements from sources outside of the domain are subtracted from the observed enhancements to produce an observed [CH<sub>4</sub>] enhancement associated with sources inside the study domain. A scalar multiplier is then applied to minimize the absolute error between the observed and modelled enhancements, and a daily emission rate is solved for in the study domain ~~(Fig. 3)~~.

Unlike the aircraft mass balance observations, which are collected on days where meteorological conditions are ideal for measuring emissions from the study domain, the tower dataset is continuous and many days may not be suitable for calculating an emission rate from the study domain. The most useful tower observations for solving for emissions within the study domain are those whose enhancements are influenced primarily by sources within the study domain and contain minimal enhancements

from sources outside of the domain. We select for these conditions by retaining days when >50% of the simulated downwind afternoon tower enhancements come from sources within the study domain. This filtering removes 85 of 184 available days, most of which have easterly winds and contain air masses heavily influenced by oil and gas basins in central and eastern Texas. For the remaining 99 days, we remove 4 days whose solutions are more than three median absolute deviations away from the median solution, presumably caused by issues in the model transport: excluding these outlier days has minor impact on overall results. In total, 945 days are used to calculate emissions and trends in the tower dataset between March 1st, 2020 and August 30th, 2020.

#### 2.2.4 TROPOMI-derived column-averaged methane mixing ratios

We use column-averaged dry air methane mixing ratios ( $XCH_4$ ) from the TROPOMI instrument from January to June 2020. TROPOMI was launched in October 2017 onboard the polar sun-synchronous Sentinel-5 Precursor satellite with an ~13:30 local overpass time. It provides daily global coverage with 7 km x 7 km pixel resolution at nadir (Hu et al., 2018); the pixel resolution has changed to ~7 km x 5.5 km at nadir since August 2019. The  $XCH_4$  retrieval uses sunlight backscattered by the Earth's surface and atmosphere in the shortwave infrared (SWIR) spectral range and has near-unit sensitivity down to the surface (Hasekamp et al., 2019). Here we consider only higher-quality  $XCH_4$  measurements based on published quality assurance metrics (quality assurance value > 0.5, Apituley et al., 2017).

~~Figures 5a and 5b show mean methane column enhancements over the Permian basin, observed by TROPOMI in (a) January–February 2020 and (b) April–May 2020.~~ We calculate the daily methane enhancements over the Permian basin from topography-corrected  $XCH_4$ , relative to a regional background column defined by the 10<sup>th</sup> percentile of  $XCH_4$  across the full Permian domain (29–34°N, 100–106°W). The topography correction is based on a linear regression of  $XCH_4$  against surface altitude (similar to the methodology presented in (Kort et al., 2014; Zhang et al., 2020), performed across the continental United States (25–48°N, 66–125°W). Roughly 5,000–14,000 TROPOMI observations are available per month across this domain, neglecting March and June (Fig. 5c). To mitigate the impact of reduced spatial coverage on our change analysis after February, we manually discard observations from days with little to no coverage of the Delaware and/or Midland sub-basins. Data from 20–40% of observation days in January, February, April, and May (depending on the month) are discarded in this way, but the total number of observations is reduced by only 5%. ~~Permian basin methane enhancements as observed by TROPOMI appear to decrease in early 2020, reaching a minimum in April before beginning to rise again in May.~~

Repeating our analysis with the background defined at the 25<sup>th</sup> percentile level (rather than the 10<sup>th</sup>), we find that ~~these~~ trends are insensitive to the percentile value used. Furthermore, the trends are not explained by seasonal changes in wind speed across the Permian. Higher winds could lead to lower enhancements, but data from the NASA GEOS-FP meteorological reanalysis product indicate that the daily wind speed averaged over the full Permian basin domain, in the lowest 3 km of the atmosphere,

during the six hours closest to TROPOMI observation time (15:00-21:00 UTC) decreased from a mean of 7.02 m/s in January-February to 5.48 m/s in April-May.

## 445 3 Results

### 3.1 Tower and aircraft-based methane emissions estimates

Figure 3 presents the daily difference between the highest and lowest observed CH<sub>4</sub> measurement across the tower network. Although the overall magnitude of the study area plume observed at the tower network can be affected by various meteorological factors (e.g. wind speed, direction, boundary layer height) large changes in the typical size of the observed plumes can be indicative of sudden shift in ~~behavior~~behaviour of local emissions. From the tower network, we frequently observe large enhancements >200 ppb in March and mid-April, after which point the enhancement rarely increases above 150 ppb for the remainder of the summer months. It should be noted that a slight decrease in the size of the enhancements would be expected during this period due to increased vertical mixing in a seasonally growing boundary layer; however, modelled results from this timespan exhibit a much smaller magnitude of change. Therefore, the dramatic decline in CH<sub>4</sub> enhancements coincident with the timing of the price crash is likely due to a change in the emissions rather than a change in the meteorology.

Figure ~~34~~ presents a timeseries of CH<sub>4</sub> emissions within the 100 x 100 km study area between March 1<sup>st</sup>, 2020 and ~~June 30<sup>th</sup>~~September August 31, 2020 from both aircraft and tower-based approaches. The 95% CI ranges are derived from twice the standard error of all accepted daily tower-based estimates in each month. Both aircraft and tower-based methane flux data show consistent trends of declining then rebounding methane emissions in our Permian Basin study area ~~during March—June 2020 (Fig. 6)~~. Between January 22 and March 19, 2020, ~~E~~emissions were 186 Mg CH<sub>4</sub> hr<sup>-1</sup> (95% confidence interval range: 152 – 220 Mg CH<sub>4</sub> hr<sup>-1</sup>). Following the rapid decrease in oil price, emissions between April 11 and May 5, 2020 reached a minimum of 65 Mg CH<sub>4</sub> hr<sup>-1</sup> (95% CI range: 36 – 93 Mg CH<sub>4</sub> hr<sup>-1</sup>). After the oil price partially recovered, emissions for the month of June had increased to 148 Mg CH<sub>4</sub> hr<sup>-1</sup> (95% CI range 113 – 182 Mg CH<sub>4</sub> hr<sup>-1</sup>). Mean emission estimates for the remainder of the Summer months were slightly below those before the crash, although show much higher uncertainty due to increased difficulty in resolving the signal of emissions from within and outside of the study area boundary.

Combining the monthly tower and aircraft-based estimates with reported gas production (Enverus, 2021), we calculate a March 2020 loss rate of 3.3~~4~~% of total gas production (95% CI range: 2.7 – 4.0%), slightly lower but within the uncertainty of previously reported basin wide estimates from 2018 – 2019 (3.7 ± 0.7 (1σ) %) (Zhang et al., 2020). The minimum loss rate calculated for April 2020 was 1.9% of gas production (95% CI range: 1.11 – 2.60%), increasing gradually for the summer

months to again exceed 3.0%. In the full Permian Basin, orbital observations of XCH<sub>4</sub> indicate lower methane column enhancements in April – May versus January – February 2020, consistent with the aircraft and tower-based flux data (Fig. 5)

### 475 3.2 TROPOMI-derived column-averaged methane mixing ratios

Figures 5a and 5b show mean methane column enhancements over the Permian basin, observed by TROPOMI in (a) January-February 2020 and (b) April-May 2020. Enhancements over the Permian basin appear to be lower in April-May compared to January-February, as indicated by an ~18% reduction in the regional mean between those two periods. This reduction may be due in part to lower spatial coverage after February 2020, likely caused by the introduction in March of a different cloud mask product in the TROPOMI retrieval algorithm (Siddans, 2020). Considering TROPOMI retrievals with quality assurance values of 0.5 or greater, we obtain roughly 6,000-32,000 enhancement measurements per month from January to June 2020 over the full Permian Basin (Fig. 5c). The limited number of satellite observations over our 100 km x 100 km study area for tower and aircraft measurements (Fig. 3) precludes direct comparison with the suborbital measurements, and therefore we provide here an analysis of TROPOMI methane enhancement over the broader Permian Basin. Coverage is particularly sparse in March and 485 June, so we neglect those two months in the TROPOMI analysis presented here.

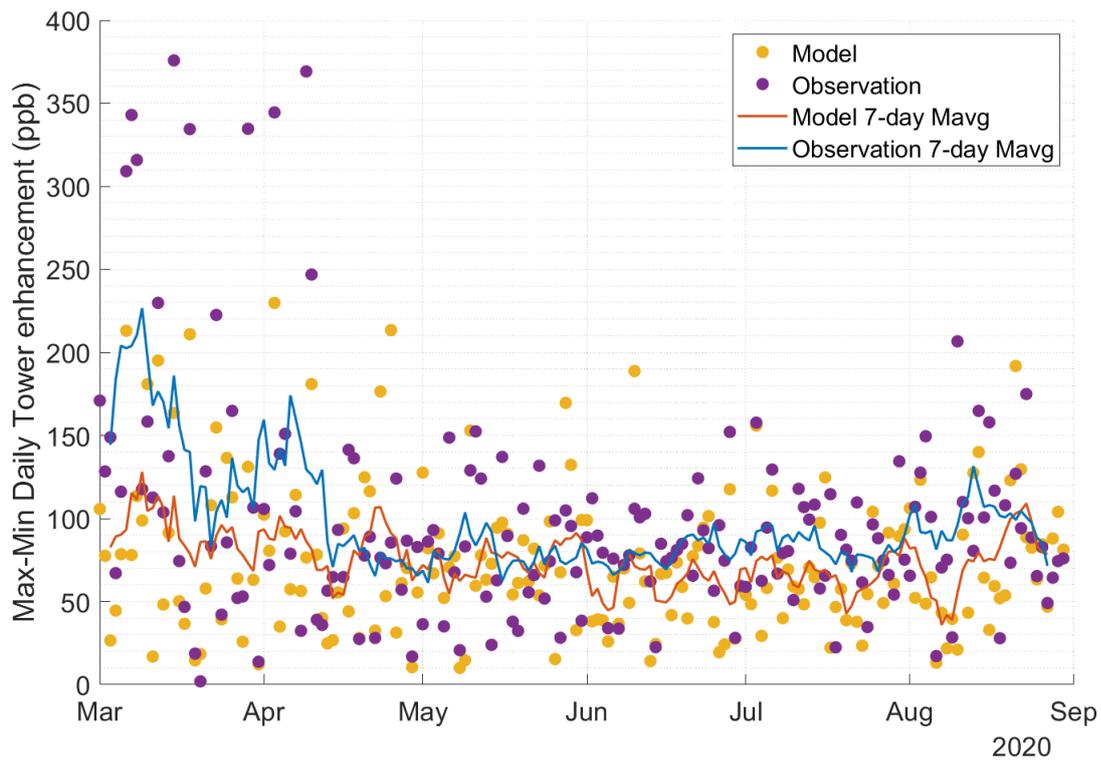
Figure 5d shows frequency distributions of methane column enhancements observed by TROPOMI in January, February, April, and May 2020. For these monthly curves we restrict our attention to a smaller Permian domain that closely bounds the methane hotspots seen over the Delaware and Midland sub-basins (dashed lines in Figs. 5a,b; 31-34°N, 101.4-105.6°W). Permian basin methane enhancements as observed by TROPOMI appear to decrease in early 2020, reaching a minimum in 490 April before beginning to rise again in May. The trends we identify in TROPOMI methane enhancement analysis across the Permian Basin are broadly consistent with our findings from tower and aircraft observations of reduced emissions particularly during April in our campaign domain of the Delaware sub-basin, but large uncertainties remain due to the different spatial domains and the reduced satellite coverage after February 2020. More data and/or more advanced analysis using inverse modelling techniques may be needed to reliably characterize Permian basin methane emission trends using TROPOMI satellite 495 observations.

### 3.3 Emission contribution from flaring and well completions

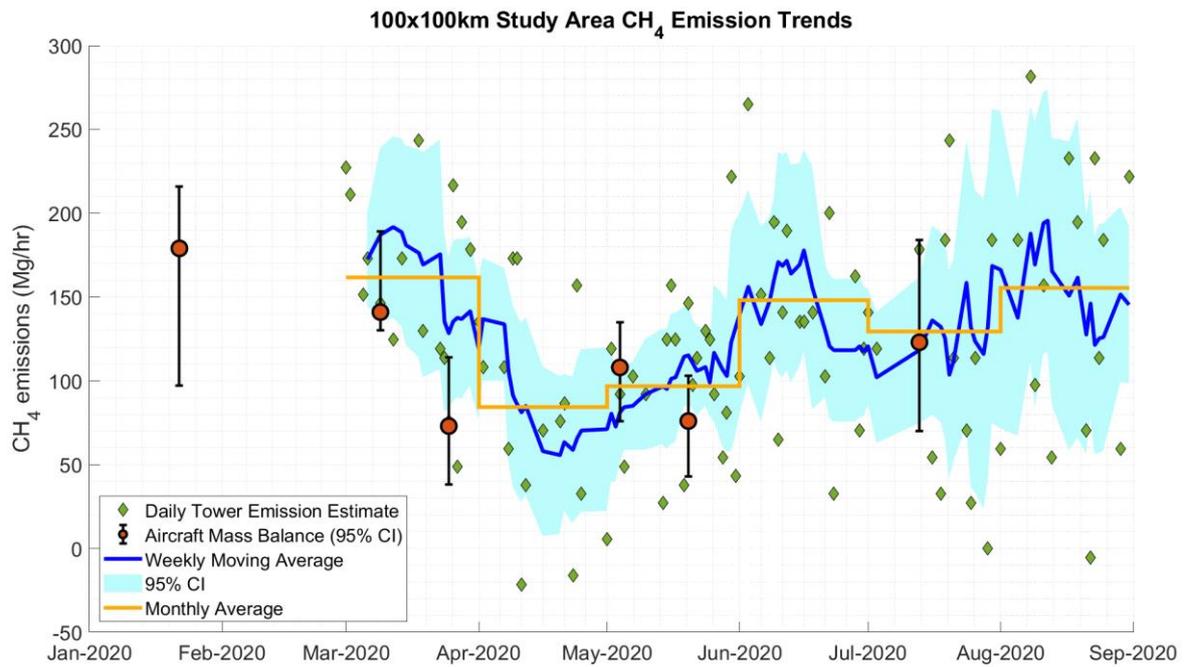
Well pad development in the study area proceeded at an average rate of 71 new sites per month between August 2019 and March 2020, then dropped to a monthly average of 24 sites between April and July 2020 (Appendix C, Fig. 7). The number of well completions per month declined from 13488 to 53115 between January and April 2020 (Enverus, 2021); completion 500 counts are higher than well pad development rates due to multiple wells being located on a single pad. After rising steadily throughout 2019, oil and gas production peaked in March 2020 and then declined 9 and 8%, respectively, in April. Based on adjusted, incomplete production data for May and June, gas production stayed relatively steady after April while oil production dropped an additional 3% (Appendix E). The relative decline in O&G oil and natural gas production between March and April

2020 was much greater among wells in the first two months of production, decreasing 50 and 45%, for oil and gas, respectively  
505 (Appendix E).

The three flare surveys between February and June 2020 consistently found that 11% of flares had combustion issues, with  
5% unlit and emitting hydrocarbons. Even when using conservative assumptions of greater combustion efficiency, we estimate  
a basin-wide flare combustion efficiency of 93%, with the remaining gas (assuming 80% methane content) being emitted to  
the atmosphere (Appendix B). Satellite observations of radiant heat indicate that flared gas volumes were cut in half from 7.6  
510 to 3.2 Bcf between January and April 2020 (Fig. 8).



**Figure 3.** Comparison between modeled and observed differences in the maximum and minimum daily CH<sub>4</sub> enhancement across the tower network. Also shown are the 7-day moving averages of each trend.

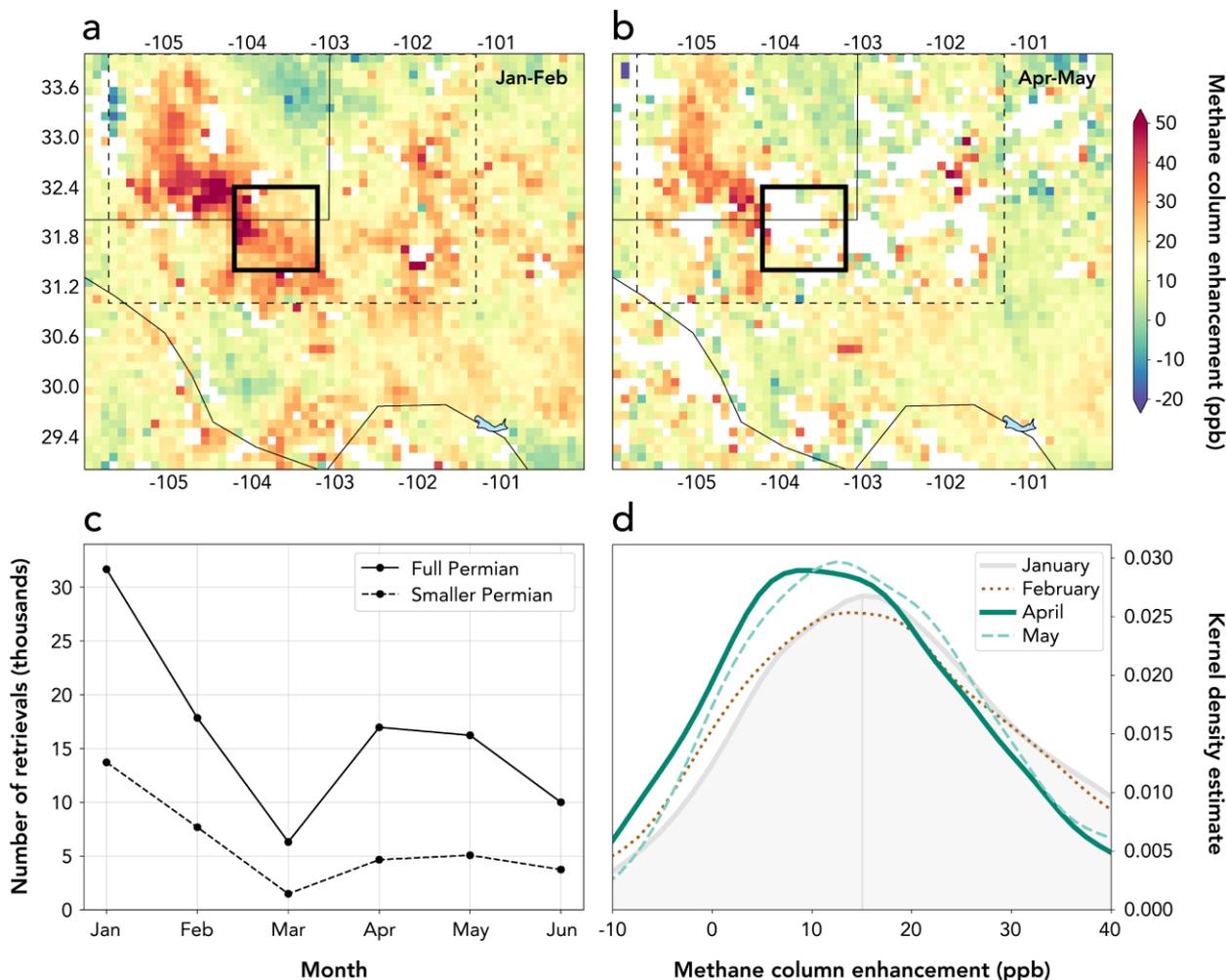


**Figure 4.** Tower and aerial emission estimates from the 100 x 100 km study area through August 31, 2020. Individual daily accepted estimates from the tower observations are shown in green diamonds while red circles with error bars represent the aerial estimate and 95% CI range. The blue line represents the 7-datapoint moving average of the tower estimates and the light blue shading shows the 95% CI range expressed as twice the 7-datapoint moving standard error. The orange line represents the monthly average estimate from the combination of aerial and tower-based methods which weights tower and aircraft-based estimates equally.

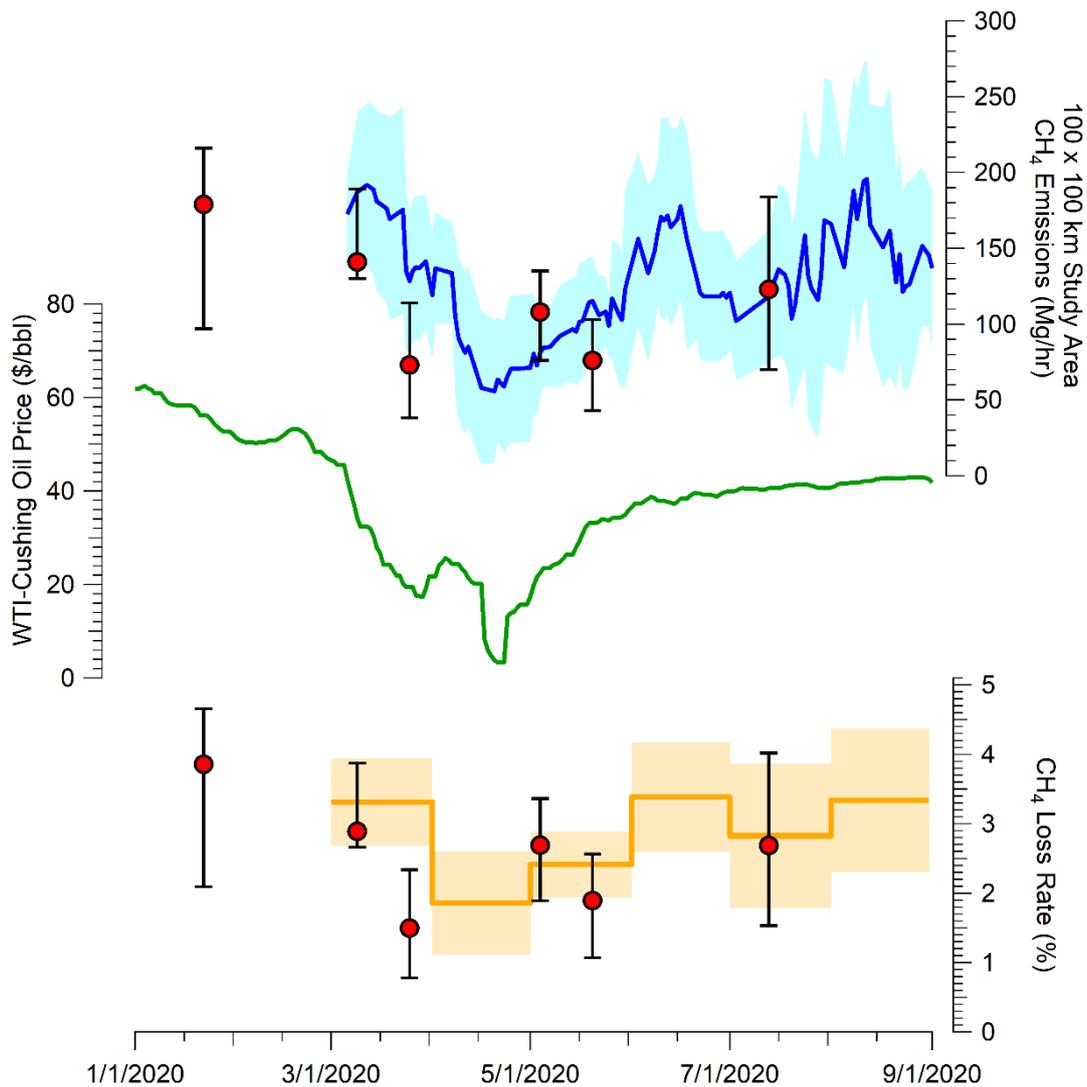
525

**Table 1.** Numerical estimates of CH<sub>4</sub> flux from the 100 x 100 km study area derived from the combination of tower and aerial measurements across several temporal ranges.

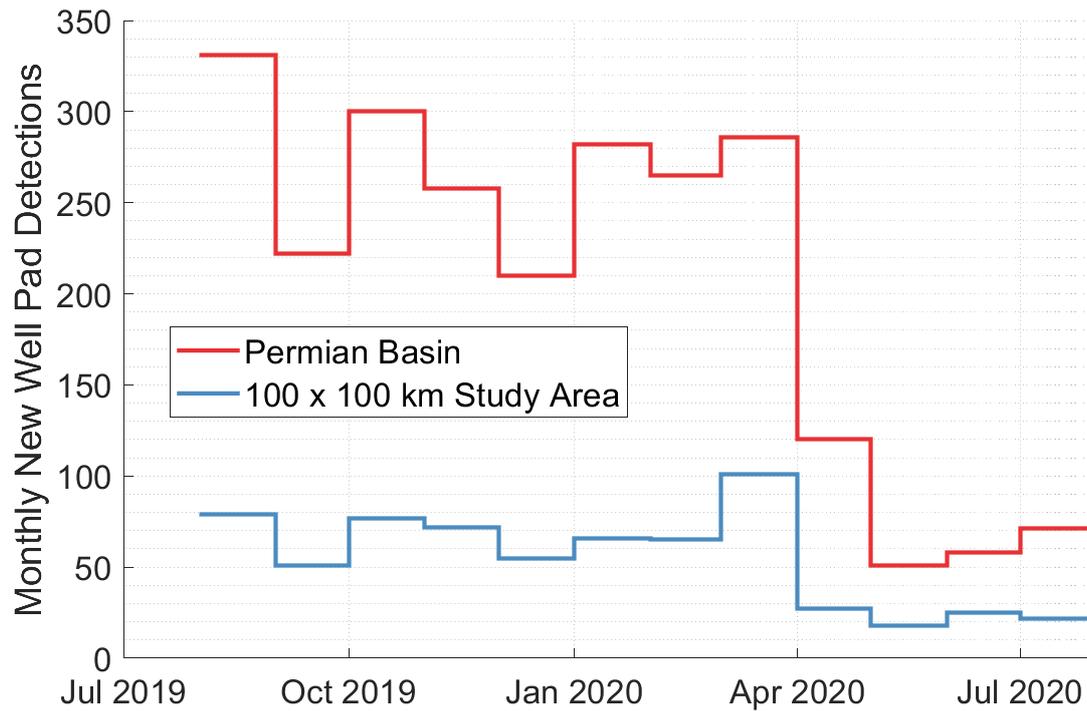
Time Range	Mean Emissions (Mg/hr)	Number of accepted daily measurements (Tower, Aircraft)	Standard Deviation (Mg/Hr)	Standard Error (Mg/hr)	95% CI Emission estimate
Mar-2020	162	(17, 2)	67	15	131 - 193
Apr-2020	84	(14, 0)	63	17	50 - 118
May-2020	97	(22, 2)	47	10	78 - 116
Jun-2020	148	(18, 0)	73	17	113 - 182
Jul-2020	129	(14, 1)	93	24	82 - 177
Aug-2020	156	(16, 0)	97	24	107 - 204
'Pre-Crash Period' Jan 22 - Mar 19 2020	186	(10, 2)	59	17	152 - 220
'Emissions Minima' Apr 11 - May 5 2020	65	(13, 1)	53	14	36 - 93



**Figure 5.** TROPOMI observations of topography-corrected methane column enhancements over the Permian basin, from  
535 January to June 2020. a-b: Mean methane column enhancements (ppb) over the Permian basin for the January-February and  
April-May 2020 time periods, gridded to  $0.1^\circ \times 0.1^\circ$  resolution. The thin solid lines indicate state and national borders; the  
thick solid lines describe the 100 km x 100 km tower and aircraft study region; and the dotted lines trace a smaller Permian  
domain that closely bounds the methane hotspots seen over the Delaware and Midland sub-basins. c: Number of TROPOMI  
540 column retrievals over the full Permian basin domain ( $29\text{-}34^\circ\text{N}$ ,  $100\text{-}106^\circ\text{W}$ ) and over the smaller Permian basin domain ( $31\text{-}34^\circ\text{N}$ ,  
 $101.4\text{-}105.6^\circ\text{W}$ ; dashed lines in panels a, b), by month in 2020. d: Frequency distribution plots of methane column  
enhancements over the smaller Permian domain, by month, after removal of days without coverage of the Delaware and/or  
Midland sub-basins (see text). The gray vertical line indicates the distribution maximum for January.

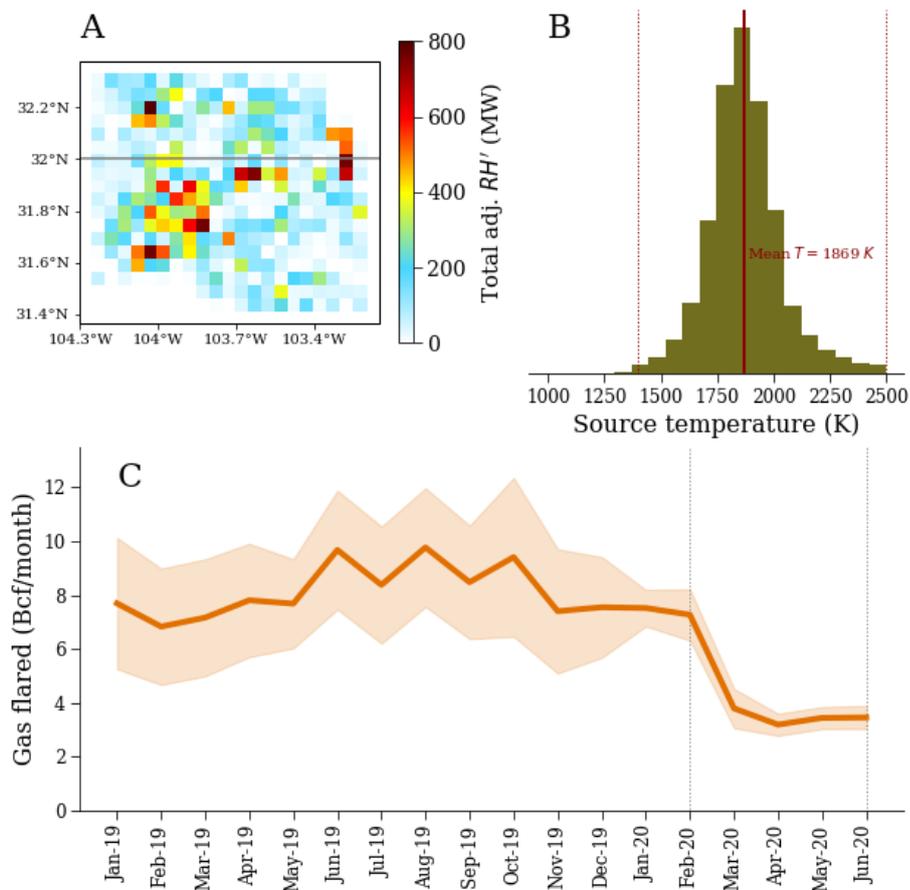


545 **Figure 6.** Temporal variation in methane emissions and crude oil price. Top: Aerial (red circles with 95% CI error range) and  
 tower based 7-point moving average and 95% CI (blue line and shading) atmospheric estimates of 100 km x 100 km study  
 area CH<sub>4</sub> emissions. Middle: 7-day moving average of WTI-Cushing daily oil price. Bottom: Orange line and shading presents  
 resulting CH<sub>4</sub> loss rate combined aerial and tower-based measurements utilizing published monthly gas production within the  
 study area (Enverus, 2021). Red points present the loss rate utilizing only the aircraft-based emission estimates and the monthly  
 550 gas production during the month of the flight.



555

**Figure 7.** Number of new well pads constructed per month between August 1, 2019 and July 31, 2020 in the full Permian Basin and our 10,000 km<sup>2</sup> Delaware sub-basin study area based on satellite imagery and machine learning (Appendix C):



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**Figure 8.** VIIRS-derived gas flaring in the study region. (A) Spatial distribution of the cumulative adjusted radiant heat over the period between January 2019 and June 2020 aggregated over a  $0.05 \times 0.05^\circ$  grid resolution. (B) Histogram of VIIRS-derived source temperatures. Dotted lines show the temperature regime characteristic of gas flaring sources (1400—2500 K). (C) Monthly trend in VIIRS-derived gas flared volumes. The mean estimate is shown in solid line and the 95% CI on the mean

565 is shown in the shaded area.

## 4 Discussion

The pandemic-related oil price crash provided an unexpected opportunity to assess temporal variability in methane emissions during a period of volatile oil prices and associated operational changes. In support of our hypothesis that methane emissions would decline with oil price, we observed a three-fold reduction in Permian Basin study area methane emissions that was strongly correlated to the average daily oil price. Between Q1 and Q2 2020, Permian basin oil and natural gas production dropped about 12% and 8% respectively; the magnitude of change for oil and gas production was similarly about 11% and 9% within the 100x100 km study area (reference to figure). The relative decline in oil and natural gas O&G production during this period was less than 10%; accordingly, the loss rate temporarily decreased from ~~3.33.3%~~ to ~~1.91.9%~~ of gas production between January 22 – March 19 and April 11 – May 5, 2020 (Appendix E). It is important to note that even the minimum observed loss rate of ~~1.91.9%~~ is several times higher than the performance targets committed to by major oil and natural gas production companies accounting for about one-third of global oil production, including some with operations in the Permian Basin (OGCI, 2020). We hypothesize that total methane emissions are positively correlated with oil price due to three interrelated factors associated with well development: 1) well completion rates, 2) associated gas flaring volumes, and 3) indirect impacts of new gas production on the gathering and processing (G&P) system.

Lower oil prices directly led to reduced emissions by decreasing well development activities, as we observed for rig count, new site construction, and well completions following the price crash. Well development activities are an intermittent source of methane emissions, particularly completion flowback, the typically multi-day period following hydraulic fracturing when fluids, excess proppant, and entrained gas are expelled from the wellbore (Allen et al., 2013). We estimate that the ~~~870~~ fewer well completions in April versus January 2020 caused average potential flowback emissions in our study area to decline from ~~9.45~~ to ~~2.6~~ Mg CH<sub>4</sub> hr<sup>-1</sup> (Appendix D). At the time of the study, U.S. federal regulations mandated the use of reduced emission completions to control emissions in most situations; ~~however,~~ operator reported data suggest actual emissions (~~1.2~~ – ~~2.54~~ Mg CH<sub>4</sub> hr<sup>-1</sup>) are ~~of similar magnitude to our estimate of less than ten percent of~~ potential emissions. ((USEPA, 2019, 2020b); Appendix D).

The observed two-fold reduction in flared gas volumes between January and April 2020 was likely the result of the large drop in gas production from new wells. Unconventional wells tend to have high initial gas production followed by steep declines. With lower rates of well development and new gas production in the area, competition for limited gas pipeline capacity likely was abated, leading to less flaring of stranded associated gas. Assuming a combustion efficiency of 93%, we estimate flare-related methane emissions in our study area were approximately 8 and 3 Mg CH<sub>4</sub> hr<sup>-1</sup> in January and April 2020, respectively (Appendix A). Our combustion efficiency assumption, which is based on repeat observations of over 300 flares, is conservatively high and therefore our emission estimate represents a lower bound. However, even with worst-case assumptions of flare combustion efficiency it is unlikely that January and April flare-related emissions would have exceeded 20 and 7 Mg CH<sub>4</sub> hr<sup>-1</sup>, respectively (Appendix B).

Our estimates of well completion and flare-related methane emissions account for less than 20% of the observed total reduction between pre-crash and minimum price conditions; therefore, we theorize that the primary driver of emission reductions is indirect improvements to midstream gathering and processing system performance resulting from reduced inputs of gas from new wells. This result suggests that the high methane emission rate observed in the Permian Basin in recent years is in large part due to insufficient capacity of G&Pmidstream infrastructure for handling and delivering rapidly growing rates of natural gas production (Zhang et al., 2020). The drastic decline in flared gas volumes during the oil price crash suggests that the reduction in new gas production relieved G&Pmidstream-capacity issues. A similar pattern was observed in the Bakken formation during the oil price decline of 2015-2016: price drops caused only a small decrease in total production but a large decrease in drilling and flaring rates (Appendix F). Our study provides the first direct evidence of reduced methane emissions resulting from an apparent abatement of infrastructure capacity limitations.

The high methane emission rate observed in the Permian Basin during periods of higher oil commodity prices is likely a consequence of associated gas production increasing at a faster rate than midstream infrastructure capacity for sending gas downstream. ~~which~~ This leads to both extensive intentional flaring of stranded gas and fugitive emissions from anomalous conditions related to excess gas throughput (e.g. pressure relief venting). Our observations of emissions declining concurrently with new well development suggest that methane emissions could be mitigated in the Permian Basin and similar oil-producing fields by better aligning development rates of wells and midstream infrastructure. For example, regulations could prohibit the drilling of wells in areas without sufficient capacity to transport newly produced gas to market. Our findings suggest that policies which tie the maximum rate of well development to infrastructure capacity, in addition to other approaches such as requiring high frequency or continuous monitoring to detect large emission sources (Alvarez et al., 2018), can facilitate lower methane emissions that reduce the climatic impact of oil and gas production.

## 620 Appendix A. VIIRS-derived flared natural gas volumes

We assess the monthly trends in the volumes of natural gas flared in the study region using nighttime fire and flare data observed by the Visible Infrared Imaging Radiometer Suite (VIIRS) instrument onboard the Suomi National Polar-Orbiting Partnership satellite. Specifically, we use the VIIRS NightFire V3.0 data product to support our analysis (Elvidge et al., 2013) For the study region and for the period between January 2019 and June 2020, we retrieved 49,885 individual VIIRS detections  
625 for which it was possible to estimate flaring source temperatures based on Planck curve fitting of the source radiances Elvidge et al. (2013). During this period, the mean VIIRS-derived source temperature was 1869 K. The histogram of source temperatures is shown in Fig. 8b, indicating a strong gas flaring signal in the characteristic temperature regime of between 1400 and 2500 K. Elvidge et al. (2015) developed a correlation between the VIIRS-derived radiant heat and reported gas flared volumes and derived the relationship:

630

$$V_a = 0.0274 RH' (R^2 = 0.86)$$

where  $V_a$  is the annual volume of gas flared (in billion cubic meters) and  $RH'$  is the modified radiant heat for each individual flare, adjusted to account for the observed non-linear relationship between flared gas volume and radiant heat and was  
635 computed as:  $RH' = \sigma T^4 S^{0.7}$ , where  $\sigma$  is the Stefan-Boltzmann constant ( $5.67 \times 10^{-8} \text{ W m}^{-2} \text{ K}^{-1}$ ),  $T$  and  $S$  are the source temperature and area, respectively, and the exponent (0.7) was empirically developed by Elvidge et al. (2015) to address non-linearity. Figure 8a shows the spatial distribution of the cumulative  $RH'$  in the study region over the period between January 2019 and June 2020, as aggregated over a  $0.05^\circ \times 0.05^\circ$  grid resolution. To estimate monthly gas flared volumes ( $V_m$  in billion cubic feet) for the study area, we modify equation the equation above, assuming the relationship holds over monthly intervals:

640

$$V_m = 0.0274 RH' \times \frac{1}{12} \times 35.315 \left[ \frac{\text{Bcf}}{\text{Bcm}} \right]$$

We use the equation above to compute the mean monthly gas flared volumes (and 95% CI on the mean) in the study area based on the daily  $RH'$  aggregated from individual detected flares. The trend in the monthly gas flared volumes is shown in Fig. 8c.  
645 The average flaring rate in 2019 was  $8.2 \pm 2.2$  Bcf/month. From February 2020, a sharp decline in the mean gas flaring rate was observed, with the lowest estimated flaring rate of  $3.2 \pm 0.4$  Bcf in April. Following a similar procedure for the entire Permian region, the estimated mean monthly flaring rate declined from a mean of  $23 \pm 5$  Bcf/month in 2019 to  $8.1 \pm 1.7$  Bcf in May 2020. Thus, the lowest estimated monthly gas flared volumes in 2020 were a factor of 2.6 and 2.8 times lower than the monthly mean observed in 2019 for the 100 km x 100 km study region and full Permian Basin, respectively.

650

## Appendix B. Aerial flare performance survey

We compiled a list of potential locations of recently active flares in the Permian Basin (Delaware and Midland sub-Basins) based on a geospatial analysis of the SkyTruth Global Flaring Dataset, which is derived from heat sources detected by the Visible Infrared Imaging Radiometer Suite (VIIRS) instrument on the NOAA Suomi NPP satellite; SkyTruth has applied several filters to the VIIRS data including removing heat sources <1,500 °C and with <3 detections per month (Skytruth, 2020). To account for spatial uncertainty of SkyTruth flare locations, we spatially joined their individual flare detections between October 1, 2019 and January 31, 2020 using a 100-meter buffer distance; the centroid latitude/longitude of the 1,014 joined detections were defined as likely locations of recently active ~~O&G~~ flares. Leak Surveys, Inc. (LSI), a leak detection company specializing in aerial optical gas imaging, was provided a list of 573 potential active flare locations from the original set of 1,014. The site selection methodology balanced representativeness and survey efficiency by defining one contiguous, high flare density area in each sub-basin that could be surveyed over the course of approximately five days. For the Delaware sub-Basin, we selected 323 locations located within our main study area (NW and SE corners are 32.325° N, 103.822° W and 31.417° N, 103.202° W, respectively). For the Midland sub-Basin, we selected 250 locations from the two counties (Midland and Martin) with the highest flare counts from the analysis of VIIRS data. LSI surveyed these locations with a custom infrared camera (IR) deployed in a R44 helicopter. Potential flare locations were identified with spatial coordinates and a unique flare ID.

LSI performed three surveys of the potential flare locations during the weeks of February 17, March 23, and June 22, 2020 (EDF, 2020). At each potential flare location, LSI determined if one or more flares was present at the spatial coordinates, and if so, observed the flare(s) for operational status. For flares with apparent combustion issues, LSI recorded 30 – 60 seconds of infrared and visual video footage of the flare plume to provide visual evidence of flare status. For each flare, LSI assigned a qualitative assessment of the apparent flare status at the time of survey from four categories: inactive and unlit with no emissions (inactive); active, lit, and operating properly (operational); active and lit but with operational issues such as incomplete combustion or excessive smoke (malfunction); or active, unlit, and venting methane (unlit). For survey 1, LSI observed 337 flares from the random selection of potential locations. For surveys 2 and 3, a random subset of the 337 flares was selected for re-survey, prioritizing locations that had previously observed issues. We observed similar flare performance in each of the three surveys: 11% of active flares had observed malfunctions, including 5% that were unlit and venting (Table B1).

To estimate methane emissions from flaring, we used our qualitative flare performance data and conservatively high assumptions about the combustion efficiency of operational, malfunctioning, and unlit flares to estimate overall combustion efficiency, and then applied combustion efficiency to estimated flared volumes in 2019 based on an analysis of VIIRS data (Appendix B). We assume that operational flares perform at the EPA default combustion efficiency of 98% (Regulations,

685 2016). The 5% of flares that were unlit and venting were assumed to have a combustion efficiency of 0%. The 6% of flares  
that were lit with apparent combustion issues were assumed to have 90% combustion efficiency. If we assume flared gas  
volumes are proportional to the observed fraction of flares by performance, then the overall combustion efficiency of active  
flares in the Permian Basin is 93%, which means 7% of flared methane is emitted. Applying 93% combustion efficiency to the  
280 Bcf of gas flared in the Permian in 2019 (assuming 80% CH<sub>4</sub> content) results in annual methane emissions of  
690 approximately 300,000 Mg CH<sub>4</sub> from flaring in the Permian; unlit flares account for about 65% of these emissions, while  
operational and poorly combusting flares account for about 15 and 10%, respectively. As a sensitivity analysis, we use  
alternative combustion efficiency assumptions of 90%, 50%, and 0% for operational, malfunctioning, and unlit flares,  
respectively; this leads to an overall combustion efficiency of 83% and 2.3x more flare-related methane emissions than our  
conservatively low assumptions.

695

EPA publishes two separate estimates of Permian flaring methane emissions, which incorporates the 98% combustion  
efficiency but different gas flared data. The 2020 Greenhouse Gas Inventory (USEPA, 2020a) reports 2018 Permian Basin  
methane emissions of 12,100 Mg CH<sub>4</sub> from associated gas flaring, plus 8,500 and 4,600 Mg CH<sub>4</sub> from associated gas venting  
and miscellaneous production flaring, respectively. The Greenhouse Gas Reporting Program (USEPA, 2020b) reports 18,800  
700 Mg CH<sub>4</sub> from Permian Basin onshore production facilities.

**Table B1.** The operational performance of Permian Basin flares as observed during three helicopter-based infrared optical gas  
imaging surveys.

<b>Surveyed Flares</b>	<b>Survey 1</b>	<b>Survey 2</b>	<b>Survey 3</b>	<b>Average</b>
Operational	276	147	237	
Inactive	25	0	62	
Combustion Issue	23	9	18	
Unlit and Venting	13	10	12	
Total	337	166	329	
Malfunctioning (% of active)	11.5%	11.4%	11.2%	11.4%
Unlit and Venting (% of active)	4.2%	6.0%	4.5%	4.9%

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### Appendix C. Satellite imagery and machine learning based estimates of well pad development

We mapped new well pad construction in the Permian Basin using a two-step machine learning and remote sensing approach. First, well pad candidates were identified in satellite imagery with a convolutional neural network (CNN) model in individual scenes. The model predictions were then compared between the beginning and end of each month to identify the locations of newly constructed well pads. Second, by differencing before/after model outputs, persistent false-positives in the model were removed. The resulting model was deployed on imagery over the Permian Basin on a monthly cadence between August 1, 2019 and July 1, 2020.

We assessed the monthly trends in new well pad construction in the Permian Basin using a combination of satellite imagery from the European Space Agency Sentinel-2 satellite (ESA, 2020) and the National Aeronautics and Space Administration (NASA) Landsat-8 satellite (USGS, 2020). Imagery from Sentinel-2 has a pixel resolution of 10m, sufficient to clearly identify well pads, and is collected approximately once every 5 days for any location, providing an average of 6 collects per month. While this is generally sufficient for monthly monitoring, some areas experience high cloud cover in all the scenes, causing well pads to be missed. Imagery from Landsat-8 was used to fill in for such cloudy scenes. Despite the slower 16-day revisit rate and coarser (30m) pixel resolution of Landsat-8, well pads are still easily detectable. The combined use of these two satellites provided at least one cloud-free scene for all of the Permian Basin for each month within the time period we monitored. We use six spectral bands from both Sentinel-2 and Landsat-8: "red", "green", "blue", "NIR", "SWIR1", and "SWIR2".

New well pad construction was detected in a two-step approach. Well pad candidates were first identified with a convolutional neural network (CNN) model in individual scenes. The model predictions were compared between the beginning and end of each month, and new well pads were identified. Well pads were detected using a semantic segmentation approach. We used a UNet architecture with a six-band input layer with shape (*height, width, 12*) and output predicting the presence or absence of well pads in each pixel. Landsat-8 imagery was resampled to 10m to match the resolution of Sentinel-2 imagery.

The model was trained on a ground-truth dataset taken from well pads detected with a separate machine learning model run on high resolution (1.5m) imagery. We generated ~7000 training tiles, each of size 512 x 512 pixels and containing 0 to 400 well pads each. The dataset was split into sets with 70 % for training, 10% for validation, and 20% for testing. Examples of image-target pairs are shown in Fig. C1.

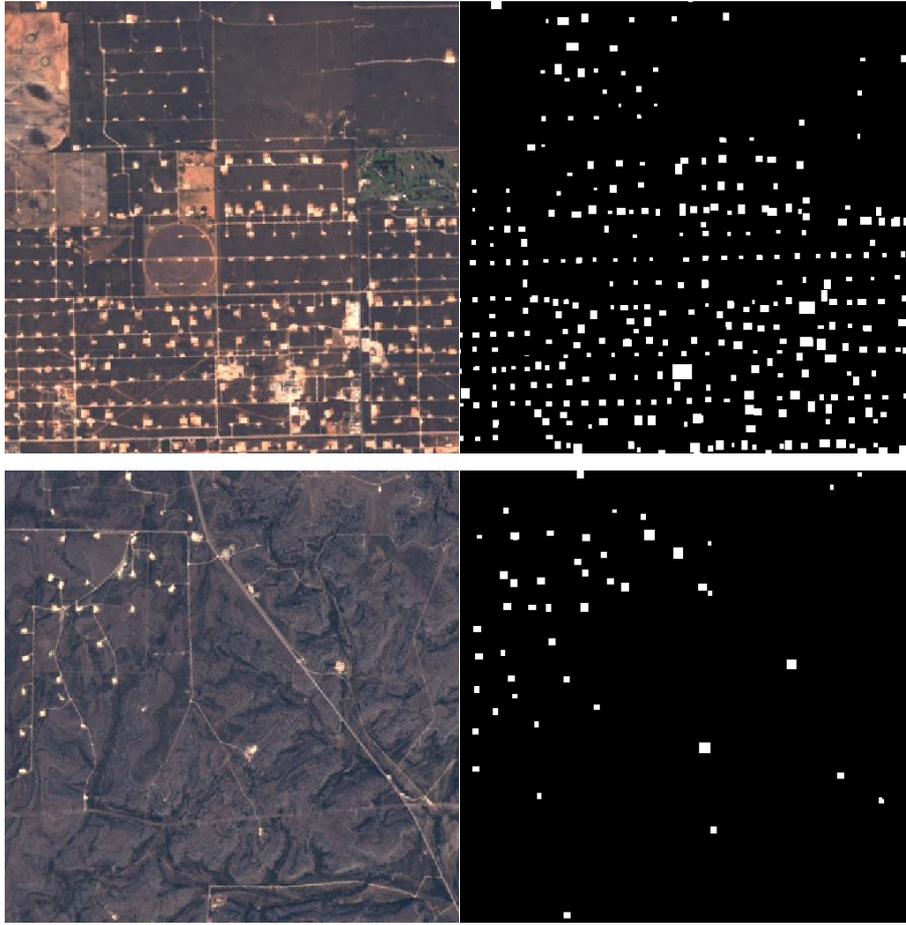
New well pads were detected by comparing model output heatmaps between the beginning and end of sequential monthly time periods (Fig. C2). Intuitively, pixel values in satellite imagery change frequently in irrelevant ways, so it is more effective to identify change in the model output. The heatmap from the earlier time was subtracted from the later time. A threshold operator

740 followed by a morphological opening operation were applied to these difference maps. New well pad detections were identified in the resulting binary map as shown in Fig. C3.

To further remove false positives, we require that new well pad candidates should not have existed in multiple months leading up to the construction date, and should continue to exist for several months after. We thus used the three months before and the two months after to remove candidates that fail this condition. While the 10m resolution of the imagery makes it difficult to confirm with certainty that candidates contain oil and gas infrastructure, we suspect that the Permian Basin region is unlikely to experience a high volume of unrelated ground clearing for development. We confirm this with manual inspection, see details below.

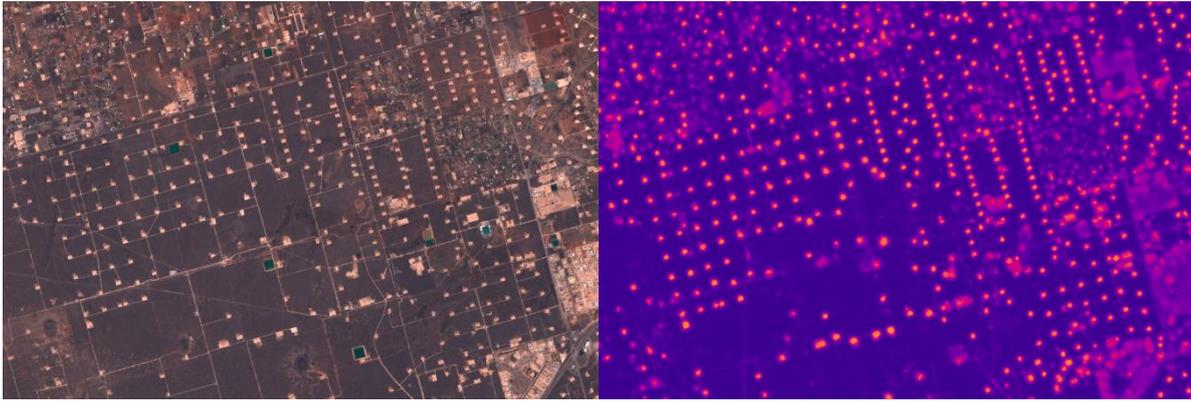
750 The CNN and change detection pipeline was run over the Permian Basin on monthly imagery composites between August 1, 2019 to July 1, 2020. The deployment was done using the Descartes Labs platform. Tiled imagery was drawn on-the-fly, model inference was performed in a cloud-native kubernetes infrastructure, and results were stored in the commercial cloud. Finally, the authors hand-verified the candidates for each month.

755 The change detection analysis has a precision of ~100%, since the final results have been hand-verified. It is infeasible to measure the model accuracy or recall directly, as these would require identifying a substantial number of newly constructed well pads as well as false negatives (newly constructed well pads that were missed by the model), which would require extensive hand-labeling; additionally, the model performance may vary across geographies, making a single metric less useful. Instead, we estimated the recall using a dataset of well pads identified with a separate machine learning model in high-resolution imagery; we measured the fraction of these well pads that are detected as well pads by the UNet in single mosaics. 760 Any well pads missed in this step will not be identified as new well pads. We measured this recall on four separate monthly mosaics, and found a recall of 90.0%, with a statistical uncertainty of less than a percent. Finally, the number of newly constructed well pads per month are shown in Fig. 7 with examples presented in Figs. C4 and C5.

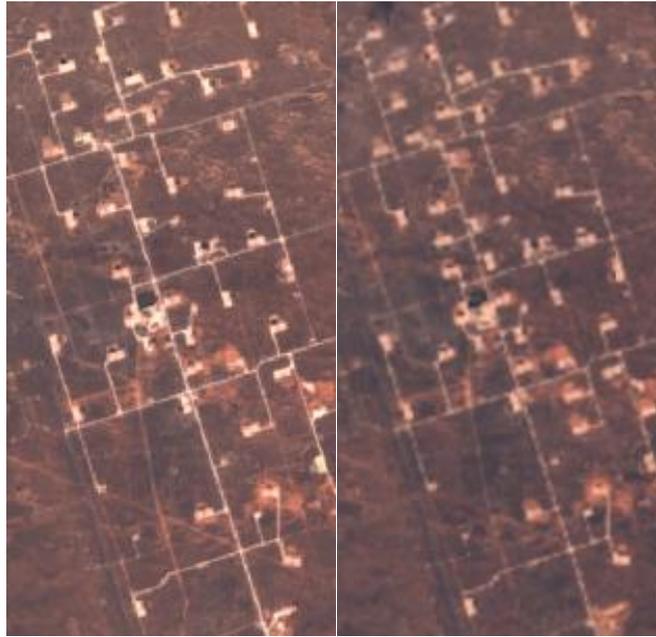


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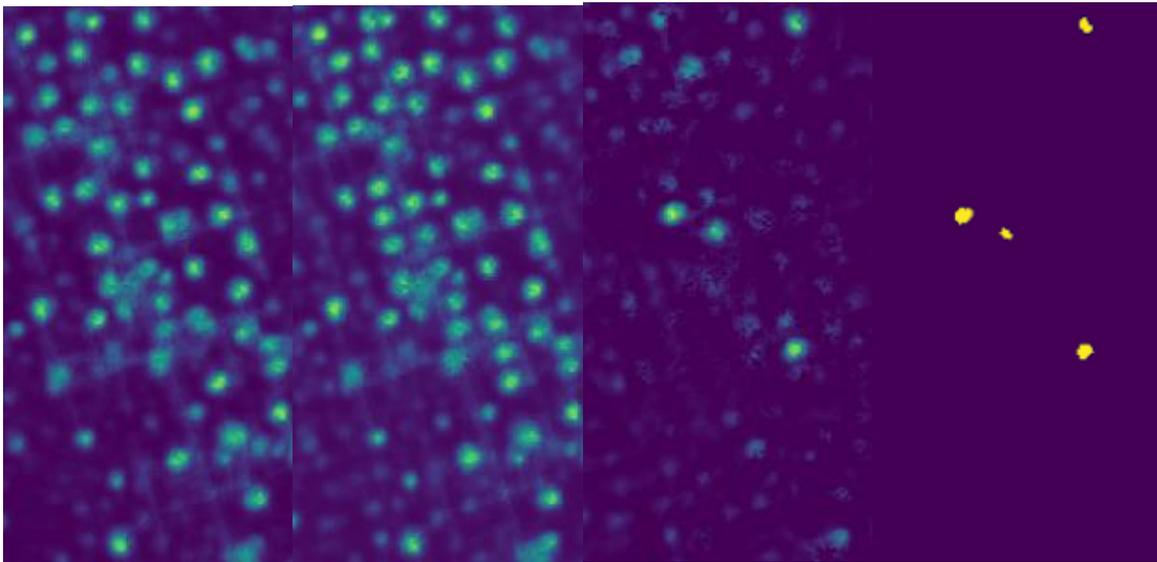
**Figure C1.** Examples of image-target pairs: (left) Sentinel-2 RGB imagery (ESA, 2020); (right) Ground truth



770 **Figure C2.** CNN model example, showing Sentinel-2 imagery (left; ESA, 2020) and model output heatmap over the same  
area (right).



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**Figure C3.** Before (top-left) and after (top-right) medium-resolution imagery (ESA, 2020). Same area in model output (bottom, left to right): 1. before, 2. after, 3. difference, 4. detected new well pads.

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**Figure C4.** Example of an area where new development was found, before (top) and after (bottom) shown in Sentinel-2  
785 imagery (ESA, 2020). Points in yellow indicate the locations of new well pad development.

#### Appendix D. Well completion emission estimates

790 Well completion flowback refers to the unconventional well development period following hydraulic fracturing in which water, proppant, and entrained natural gas flow out of the wellbore to prepare a well for production (Allen et al., 2013). As of 2015, U.S. federal regulations require all oil and gas wells except exploratory and low-pressure wells to utilize reduced emission completions (RECs), which separate the natural gas and send to a pipeline as soon as technically feasible (USEPA, 2019); occasionally, flaring or a combination of REC and flaring is used to partially control emissions. Previous research has demonstrated that RECs control flowback emissions by an average of 99% (Allen et al., 2013). To estimate monthly completion-related methane emissions within our 100 km x 100 km study area during the study period, we compiled a list of every well located within our study area with a completion date between January 1 and April 30, 2020 (Enverus, 2021) and applied two approaches to estimate potential and actual emissions. The first approach estimated actual emissions by applying an emission factor (total methane emitted per well completion) based on 2018 data from 3,359 completions in the Permian Basin reported to the EPA Greenhouse Gas Reporting Program, which operators estimate with a choice of measurements or engineering equations (USEPA, 2019, 2020b). To convert total emissions into an hourly emission rate, we assumed that completions emit at a constant rate over 4 days, the average duration from Allen et al. (2013). The second approach, which estimated potential emissions, assumes that wells emit their initial gas production for 4 days following the completion date; we assumed 80% methane content of natural gas and used the daily average production rate from the first complete month of gas production (referred to as PracIP by (Enverus, 2021)).

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The number of monthly well completions ~~per month~~ in the study area dropped from ~~134188~~ in January to 115 in April and then to a minimum of 29 in June 2020 (Table D2)~~53 in April 2020~~. Based on our first approach, January and April 2020 completion-related actual emissions were 2.53.6 and 12.2 Mg CH<sub>4</sub> h<sup>-1</sup>, respectively, with an average emission factor of 19 kg CH<sub>4</sub> h<sup>-1</sup> per completion and 93% of completions utilizing a REC or REC plus flaring (Table D1). Based on the second approach, the average potential emission rate per completion was ~~612.0 kMg~~ CH<sub>4</sub> h<sup>-1</sup> in January and 231.7 kMg CH<sub>4</sub> h<sup>-1</sup> in April 2020; this results in total study area completion-related emissions of 9.345 and 1.926 Mg CH<sub>4</sub> h<sup>-1</sup> in January and April, respectively (Table D2).

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**Table D1.** Estimate of Permian Basin well completion emission factors based on US EPA Greenhouse Gas Reporting Program data.

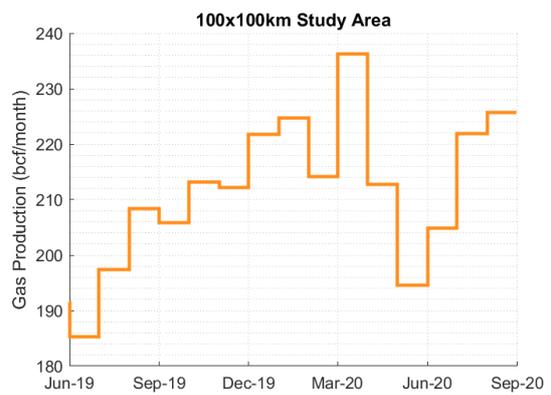
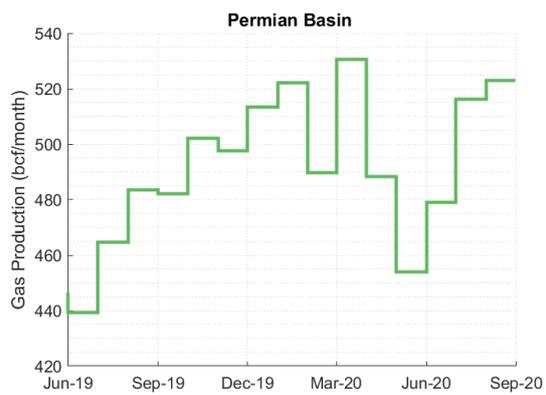
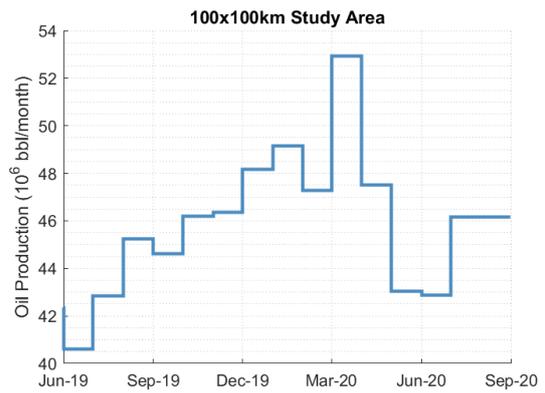
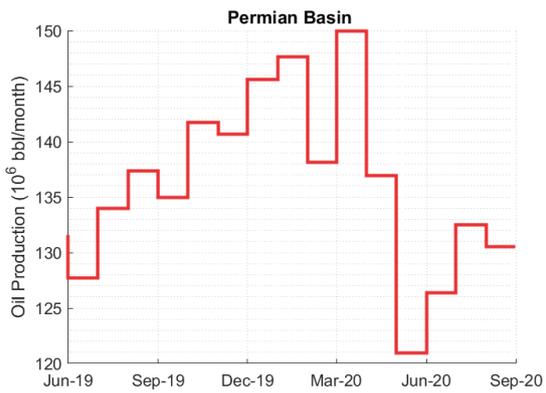
	Permian Basin Annual Completions (#)	Total Methane Emissions (Mg CH <sub>4</sub> )	Average Emissions (Mg CH <sub>4</sub> completion <sup>-1</sup> )	Average Emission Rate assuming 4 day duration (kg CH <sub>4</sub> completion <sup>-1</sup> )
Reduced Emission Completion (REC)	1,162	376	0.3	3
REC & Flared	1,955	4,673	2.4	25
Uncontrolled	14	35	2.5	26
Flared	228	1,202	5.3	55
<i>Total</i>	<i>3,359</i>	<i>6,287</i>	<i>1.9</i>	<i>19</i>

**Table D2.** Estimate of average monthly potential completion-related emissions from our study area from January 2019 – ~~April~~ ~~September~~ 2020 based on initial gas production data and the assumption of 4 day completion duration.

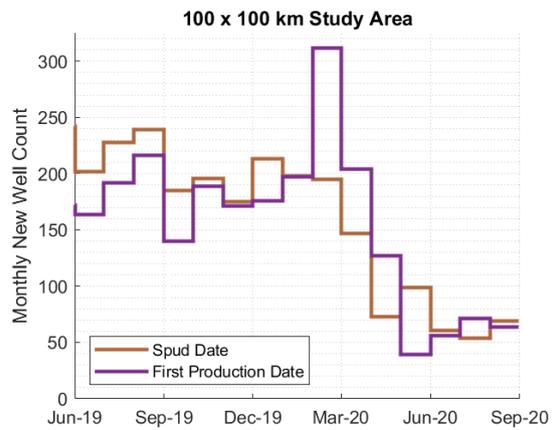
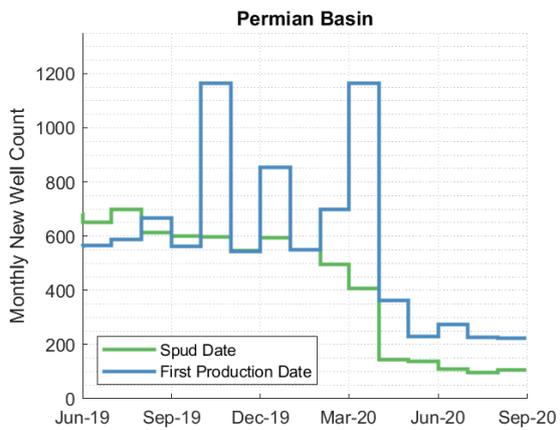
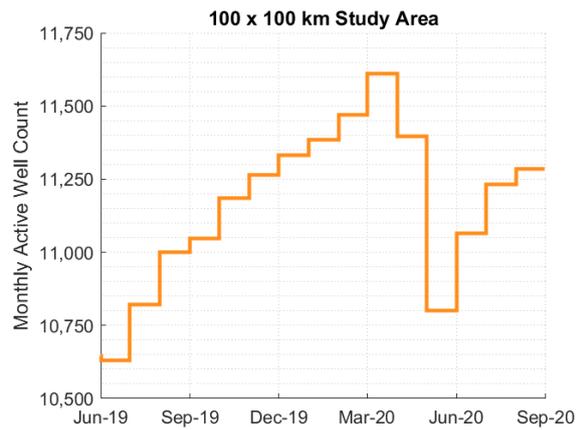
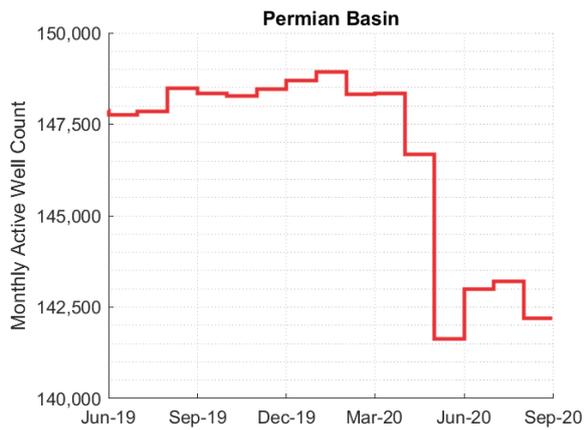
Year	Month	Average Ongoing Daily Well Completions (wells)	Average Aggregate Completion-Related Emissions (Mg CH <sub>4</sub> h <sup>-1</sup> )
2019	1	<del>13435</del>	<del>247.1</del>
2019	2	<del>21616</del>	<del>4315.2</del>
2019	3	<del>17570</del>	<del>3912.3</del>
2019	4	<del>23706</del>	<del>4312.0</del>
2019	5	<del>18595</del>	<del>3711.0</del>
2019	6	<del>18569</del>	<del>359.3</del>
2019	7	<del>23762</del>	<del>4414.7</del>
2019	8	<del>25884</del>	<del>5013.6</del>
2019	9	<del>16492</del>	<del>4012.1</del>
2019	10	<del>22658</del>	<del>4210.5</del>
2019	11	<del>26720</del>	<del>5214.6</del>
2019	12	<del>20461</del>	<del>439.4</del>
2020	1	<del>22505</del>	<del>459.3</del>
2020	2	<del>24335</del>	<del>477.7</del>
2020	3	<del>22259</del>	<del>343.7</del>
2020	4	<del>15212</del>	<del>261.9</del>
<del>2020</del>	<del>5</del>	<del>5</del>	<del>10</del>
<del>2020</del>	<del>6</del>	<del>4</del>	<del>9</del>
<del>2020</del>	<del>7</del>	<del>8</del>	<del>19</del>
<del>2020</del>	<del>8</del>	<del>8</del>	<del>12</del>
<del>2020</del>	<del>9</del>	<del>10</del>	<del>26</del>

### Appendix E. Oil & Gas production data and assessment of database completeness

835 Production quantities of oil and gas from individual wells is reported to public state databases (RRC, 2020;NMOCD, 2020); however, the best results are achieved by analyses from an external database (Enverus, 2021) which filters and aggregates all of the publicly available datasets from all reporting agencies. Oil and ~~natural G~~gas production data from New Mexico is updated on a monthly cadence, while data from Texas is updated twice each month but still only at monthly resolution. Timeseries of ~~Oil and natural G~~gas ~~and combined barrels of oil equivalent (BOE)~~ production within the greater Permian basin and 100 x 100 km study area are presented in Fig. E1. Similarly, Fig. E2 presents a timeseries of the number wells reporting production each month within the basin and 100 x 100km study area as well as timeseries of the number of wells exhibiting their first month of ~~Oil and~~ ~~natural g~~Gas production and their as their spud date: the date at which the subsurface drilling commences within the process of well development. The typical lag in data reporting is at least 3 months (Enverus, 840 2021) (e.g. ~~O&G~~oil and natural gas production during the month of June is available on or shortly after the 1<sup>st</sup> of September); however in practice reporting delays upwards of 6 months have been observed. The draft version of this manuscript included an assessment of the database completeness for incomplete production. At time of revised manuscript submission (March 2021), we suspect the production database is complete through August 31 2020 for the data presented in this manuscript and 845 therefore no longer anticipate the need to estimate the database completeness. ~~We anticipate additional delays in the reporting of production data related to the global COVID-19 pandemic, thus here we attempt to broadly assess the incompleteness of the production dataset and its related impact on our estimates of the study area CH<sub>4</sub> loss rate.~~



**Figure E1.** Monthly timeseries of oil (top row) and natural gas (bottom row) production in both the Permian Basin (left column) and 100 x 100 km study area (right column) (Enverus, 2021).



**Figure E2.** Monthly timeseries of active wells (top row) and newly produced wells by spud date and month of first production (bottom row) in both the Permian Basin (left column) and 100 x 100 km study area (right column) (Enverus, 2021).

The number of active wells reporting production was relatively constant in the Permian basin was relatively consistent through March 2020, only exhibiting a drop from the trend in April 2020 suggesting that new wells were coming online at roughly the same rate of older, depreciated wells being shut in. Alternatively, in the smaller 100 x 100 km study area which represents  $7.4 \pm 0.3\%$  ( $1\sigma$ ) of the total Permian basin active well count for January 2019—March 2020, the number of wells reporting production each month was increasing at a rate of  $102 \pm 58$  ( $1\sigma$ ) wells per month between January 2019 and March 2020. During the same time span in the study area, the rate of new well production ( $168 \pm 27$  wells/month,  $1\sigma$ ) significantly outpaced the rate of depreciated wells being shut in by roughly a factor of 3.

Therefore, to estimate the complete dataset of total monthly production in the April–June 2020 under the timeframe of the observations of  $\text{CH}_4$  emissions presented in Fig. 2, we extrapolate the average well count for January to March 2020 to the subsequent three months as the dotted line on the Orange and Red traces of Fig. E2. We assume the deficit in wells reported represent the same distribution of oil and gas reported from each well present in the database; therefore, we linearly scale the production upwards by this factor as shown in the dotted lines in Fig. E1. This assessment suggests that that production largely plateaued during the height of the COVID-19 pandemic, rather than the  $<10\%$  decrease observed by the reported data at time of submission. Therefore, using the projected gas production estimates, we calculate a projected loss rate in the basin from both the monthly mean tower data and May aerial measurements as the purple dotted line and yellow points respectively in Fig. E3.

This approach discussed above likely overestimates the oil and gas production due to the reduced activity observed from satellite well pad detection (Fig. 7) and the reduced rate of new well development (Fig. E2). Therefore, we consider this to be an upper limit on the study area gas production and therefore a lower limit on the  $\text{CH}_4$  loss rate, with the actual value likely falling between the two estimates. Regardless, the adjusted loss rate represents a minimal adjustment within the 95% CI estimate expressed by the aerial and tower data temporal and analytical uncertainty that we do not consider it to differ significantly from the reported result in Fig. 6.

## Appendix F. Supplementary data from Bakken Shale



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**Figure F1.** Number of wells drilled versus fraction of total gas production flared in the Bakken region (North Dakota, U.S.A.) from 2012 - 2017. Similar to trends observed in the Permian, there was a strong correlation between wells drilled and fraction of gas flared with both values decreasing rapidly when oil prices crashed in 2014.

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## Data Availability

Data are available for download at <https://www.permianmap.org/>

## Author Contribution

895 D.R.L., B.H., A.R.B., M.K., E.A.K., A.J.M., and S.P.H. contributed to study conceptualization. D.R.L., B.H., R.G., M.O.,  
K.R., Z.R.B., K.J.D., N.L.M., V.C.M., S.J.R., S.C., M.L.S., D.J.J., L.S., D.V.V., A.D., X.R., N.S., and K.T.S. contributed to  
methods development and data analysis. D.R.L., B.H., M.O., Z.R.B., K.J.D., M.L.S., D.J.V., and K.T.S. wrote the original  
draft and all authors reviewed and edited the manuscript.

## Competing Interests

900 A.R.B., E.A.K., M.K., and A.J.M. serve on the PermianMAP scientific advisory panel. Authors declare no other competing  
interests.

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University's Institute for Computational and Data Sciences' Roar supercomputer.

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