

Climate Impact of Finnish Air Pollutants and Greenhouse Gases using Multiple Emission Metrics

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Abstract. We present a case study where emission metric values from different studies are applied to estimate global and Arctic temperature impacts of emissions from a Northern European country. This study assesses the climate impact of Finnish air pollutant and greenhouse gas emissions in 2000-2010 as well as future emissions until 2030. We consider both emission pulses and emission scenarios. The pollutants included are SO₂, NO_x, NH₃, NMVOC, BC, OC and CO as well as CO₂, CH₄ and N₂O, and our study is the first one for Finland to include all of them in one coherent dataset. These pollutants have different atmospheric lifetimes and influence the climate differently; hence, we look at different climate metrics and time horizons. The study uses the Global Warming Potential (GWP and GWP*), the Global Temperature change Potential (GTP) and the Regional Temperature change Potential (RTP) with different time scales for estimating the climate impacts by species and sectors globally and in the Arctic. We compare the climate impacts of emissions occurring in winter and summer. This assessment is an example of how the climate impact of emissions from small countries and sources can be estimated, as it is challenging to use climate models to study the climate effect of national policies in a multi-pollutant situation. Our methods are applicable to other countries and regions and present a practical tool to analyse the climate impacts in multiple dimensions, such as assessing different sectors and mitigation measures. While our study focuses on short-lived climate forcers, we find that the CO₂ emissions have the most significant climate impact, and the significance increases with longer time horizons. In the short term, emissions of especially CH₄ and BC played an important role as well. The warming impact of BC emissions is enhanced during winter. Many metric choices are available, but our findings hold for most choices.

25 1. Introduction

The Paris Agreement and its target of “holding the increase in the global average temperature to well below 2° C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5° C above pre-industrial levels” (UNFCCC, 2015) provides an important framework for individual countries to consider the climate impacts and mitigation possibilities of its emissions. Globally CO₂ and greenhouse gas emissions are key components in achieving the targets of the agreement, but the role of short-lived climate forcers (SLCFs) should also be studied as additional drivers of the surface temperatures.

The climate effect of emission reductions of air pollutants, particularly black carbon and tropospheric ozone, have been a focus of research in last few years (Shindell et al. 2012, Bond et al. 2013, Smith and Mizrahi, 2013, Stohl et al. 2015). Since air pollutants can either cool or warm the climate on different timescales depending on the species, emission reduction policies from a climate perspective have to be designed to take into account the net-effect of multiple pollutants (UNEP/WMO 2011, Stohl et al. 2015). The pollutants considered to have most climate relevance are termed Short-lived Climate Pollutants (SLCP) or Short-lived Climate Forcers (SLCF), depending on the context. However, there is no common agreement on the definition of SLCPs or SLCFs. In this study we use the terms as in the IPCC Global Warming of 1.5°C Special Report (IPCC 2018) where: (1) SLCFs refer to both cooling and warming species and include methane (CH₄), ozone (O₃) and aerosols (i.e., black carbon BC, organic carbon OC and sulfate), or their precursors, as well as some halogenated species; (2) SLCPs refer only to the warming SLCFs. Policies focusing on SLCPs have been suggested as supplements to greenhouse gas reductions (UNEP/WMO 2011, Shindell et al. 2012, Rogelj et al. 2014, Stohl et al 2015, Shindell et al. 2017).

Modelling studies by UNEP/WMO (2011) and Stohl et al. (2015) suggested that the climate response of SLCF mitigation is strongest in the Arctic region. The Arctic region is of particular interest, since in the past 50 years the Arctic has been warming twice as rapidly as the world as a whole, and has experienced significant changes in ice and snow covers as well as permafrost (AMAP, 2017). AMAP (2011 and 2015) as well as Sand et al. (2016) demonstrated that emission reductions of SLCFs in the Northern areas have the largest temperature response on the Arctic climate per unit of emissions reduced, with the Nordic countries (Denmark, Finland, Iceland, Norway, and Sweden) and Russia having the largest impact when compared with the other Arctic countries, Unites States and Canada.

Shindell et al. (2017); Ocko et al. (2017) have argued for assessing both near- and long-term effects of climate policy. However, comparing the climate impacts of SLCFs, CO₂, and other pollutants is not straightforward. Emission metrics are one way of enabling a comparison as they provide a conversion rate between emissions of different species into a common unit, for example CO₂-equivalent emissions. Common emission metrics are the Global Warming Potential (GWP) (IPCC, 1990) and the Global Temperature change Potential (GTP) (Shine et al., 2005). The GWP compares the integrated radiative forcing (RF) of a pulse emission of a given species relative to the integrated RF of a pulse emission of CO₂. Since the UNFCCC reporting procedure uses the GWP with a 100 yr time horizon (GWP100) as a reporting guideline, it has become the most common metric to report greenhouse gas emissions. The GTP is an alternative to GWP and it compares the temperature change at a point in time due to a pulse emission of a species relative to the temperature change of a pulse emission of CO₂. The GTP combines the changes in the radiative forcing induced by the different species with the temperature response of the climate system and thus has been argued to relate better with climate effects (Shine et al., 2005). Both GWP and GTP focus on the global response, while the temperature impact can also be analyzed on a regional scale, i.e. the Arctic, applying Regional Temperature change Potential (RTP) (Shindell and Faluvegi, 2010). Even for a uniform

65 forcing, there will be spatial patterns in the temperature response. The metrics can be presented in absolute forms of radiative
forcing (AGWP) or temperature perturbation (AGTP, ARTP) as well as normalized to the response of CO₂ (GTP, GWP,
RTP). Especially for short-lived species, the climate impact depends on the location and timing of the emissions, which is
reflected in the RTPs as well as in the global response for GTP and GWP. On a global scale, Unger et al. (2009) attributed
the RF to different economic sectors, while Aamaas et al. (2013) estimated the climate impact of different sectors based on
70 different emission metrics for global emissions, as well as regionally for the United States of America, China and the
European Union.

In this study we assess the climate impact of Finnish air pollutants (SO₂, NO_x, NH₃, NMVOC, BC, OC and CO) and
greenhouse gas emissions (CO₂, CH₄ and N₂O) in the past (2000-2010) and until 2030, according to a baseline emission
75 projection. We utilize emission metric values from several new studies relevant for Finland.

Finnish emissions and their climate response are relatively small compared with emissions from larger regions, let alone the
globe. Therefore it is challenging to use climate models to study the climate effect of national policies and to analyze the role
of each pollutant and sector. This study demonstrates a method to overcome this challenge by the use of emission metrics.
80 The method is applicable in other countries or regions as well and has been used in connection with the Norwegian work on
SLCPs (Norwegian Environment Agency, 2014) (Hodnebrog et al., 2014).

The Methodology section describes the construction and background data of the emission inventory and the future scenario
as well as the emission metrics used. In Results we describe the emissions and their climate impacts first focusing at the
85 historical emissions (2000-2010) and then at a future projection until 2030. We also discuss separately the regional
temperature effect of emissions on the Arctic and compare the results obtained with different metric studies. In the
Conclusions section we will summarize the main findings and conclude on the major scientific and policy relevant messages.

The objectives of this study were to (1) produce an integrated multi-pollutants emission dataset for Finland for 2000 to 2030,
90 (2) compare multiple climate metrics and assess their suitability for a Northern country like Finland, (3) estimate the climate
impact of Finnish air pollutants and greenhouse gases for the period 2000 to 2030 utilizing selected climate metrics, and (4)
suggest a set of global and regional climate metrics to be used in connection with Finnish SLCF emissions.

2. Methodology

Finland is one of the Nordic countries situated, between latitudes 60°N and 70°N. It has a population of 5.5 Million people
95 with an average population density 17.9 inhabitants per square kilometer (for comparison: EU average is 117 inhabitants per
square kilometer). Although much of the population is concentrated to the South of the country, the scarce population

compared with the size of the country makes transport of goods and people an important activity. The Northern location of the country in turn results in a high demand for energy to heat households, and the economy is largely based on energy-intensive industry.

100 **2.1 Emissions**

The historical emissions of SO₂, NO_x, BC and OC in 2000, 2005 and 2010 are estimated based on the data in the Finnish Regional Emission Scenario (FRES) model (Karvosenoja, 2008). Emissions of NH₃, VOC, CO₂, CH₄ and N₂O are from the national air pollutant and greenhouse gas emission inventories as reported to the UNFCCC and the UNECE Convention on Long-Range Transboundary Air Pollution (CLRTAP). The CO emission data is estimated with the GAINS model
105 (<http://gains.iiasa.ac.at>; Amann et al. 2011). The data sources by pollutant are presented in Table 1. Emissions of CO₂ are presented according to the IPCC guidelines, which assume biomass as carbon neutral. However, this definition is disputed and e.g., Cherubini et al. (2011) present emission metric values that account for CO₂ emissions from biomass. Although the historical emission data emanates from different data sources (Table 1), they have been checked for consistency and are based essentially on the same statistical sources. We aggregated the data and performed specific analyses for the following
110 eight major economic sectors: energy production (ENE IND), industrial processes (PROC), road transport (TRA RD), off-road transport and machinery (TRA OT), domestic combustion (DOM), waste (WST), agriculture (AGR), and other (OTHER).

Table 1. Data sources of the historical emission data for 2000-2010

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The assumptions about the future energy use, transport and other activities in Finland follow Finland's 2013 National Climate and Energy Strategy (Ministry of Employment and the Economy, 2013) and its' baseline scenario that fulfils the agreed EU targets and specific national targets for share of renewables and emission reductions in the non-ETS sector. Table 2 shows the primary energy consumption by fuel in Finland in 2010 and 2030. The 2013 National Climate and Energy
120 Strategy assumes the future prevalence of wood heating to remain at 2011 level, which is estimated to lead to a decreased wood consumption, due to increasing energy efficiency in housing. The future emission projection was estimated with the Finnish Regional Emission Scenario (FRES) model which used the activity estimates from the 2013 National Climate and Energy Strategy (Table 2) as a basis.

125 Table 2. Primary energy consumption in Finland (TWh a-1) (Ministry of Employment and the Economy, 2013)

2.2 Emission metrics

This work studies Finnish emissions with several climate metrics and focuses particularly on three of them, the Absolute Global Warming Potential (AGWP) (IPCC, 1990), Absolute Global Temperature change Potential (AGTP) (Shine et al., 2005), and Absolute Regional Temperature change Potential (ARTP) (Shindell and Faluvegi, 2010). AGWP at time horizon H for emissions of pollutant i in emission season s from emission sector t is defined as

$$AGWP_{i,s,t}(H) = \int_0^H RF_{i,s,t}(t) dt, \quad (1)$$

where RF is the time-varying radiative forcing given a unit mass pulse emission at time zero. Since two recent studies (Aamaas et al., 2016; Aamaas et al., 2017) have separated between emission during summer (May-October) and winter (November-April), we make this separation when possible. AGTP is given as

$$AGTP_{i,s,t}(H) = \int_0^H RF_{i,s,t}(t) IRF_T(H-t) dt. \quad (2)$$

IRFT(H-t) is the temperature response, or impulse response function for temperature, at time H to a unit radiative forcing at time t. The ARTP is similar to AGTP, but gives the temperature response in latitude bands m:

$$ARTP_{i,m,s,t}(H) = \sum_l \int_0^H \frac{Fl_{i,s,t}(t)}{E_{i,s,t}} \times RCS_{i,s,l,m} \times R_T(H-t) dt, \quad (3)$$

where $Fl_{i,s,t}(t)$ is the radiative forcing in latitude band l and $RCS_{i,s,l,m}$ is matrix of unitless regional response coefficients based on the ARTP concept (Collins et al., 2013). In one of the papers (Sand et al., 2016), RCS differ for some of the different sectors, such as BC emissions in the Nordic countries from the domestic sector have about 15 percent higher sensitivity than BC emissions from energy and industry. Aamaas et al. (2017) do not provide this information on a sector level, and we must therefore use the same RCS for all emission sectors.

The ARTP method divides the world into four latitude bands: southern mid-high latitudes (90-28° S), the Tropics (28° S-28° N), northern mid-latitudes (28-60° N), and the Arctic (60-90° N). We will focus on the temperature response in the Arctic, as well as the global mean response.

Some of the studies separate the net response for a pollutant into various processes. For the aerosols, the radiative efficiencies often include the aerosol direct and 1st indirect (cloud-albedo) effect. In addition, BC deposition on snow and semi-direct effect may also be considered for BC. The ozone precursors build on the processes short-lived ozone effect, methane effect, and methane-induced ozone effect, as well as the aerosol direct and 1st indirect effects.

All these emission metrics (AGWP, AGTP, ARTP) can be normalized to the corresponding effect of CO₂, where M is GWP, GTP, or RTP:

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$$M_i(t) = \frac{AM_i(t)}{AM_{CO_2}(t)}. \quad (4)$$

For GWP, we have included an additional analysis with the newly suggested metric GWP* (Allen et al., 2016; Allen et al., 2018). They argue for an alternative use of GWP to better compare CO₂ and SLCFs, which can be done by comparing the
 165 cumulative warming of CO₂ with the emission level change of SLCFs. For CO₂ and N₂O, we have calculated GWP*(H) based on Equations 1 and 4, which lead to CO₂-equivalent emissions for pollutant i_L between time t_1 and t_2 :

$$E_{CO_2-eq*i_L} = \sum_{t_1}^{t_2} E_{i_L} \times GWP_{i_L}(H). \quad (5)$$

For SLCFs, the CO₂-equivalent emissions are

$$E_{CO_2-eq*i_S} = \Delta E_{i_S} \times GWP_{i_S}(H) \times H. \quad (6)$$

170 ΔE_{i_S} is the change in emission level for SLCP i_S between time t_1 and t_2 . We have compared emissions for the 2000-2030 period and with a time horizon of $H=100$ years.

The pollutants we include in our analysis (SO₂, NOX, NH₃, NMVOC, BC, OC, CO, CO₂, CH₄, and N₂O) have very different atmospheric lifetimes and impact pathways. For the GHGs (CO₂, CH₄, and N₂O), we use the climate metric
 175 parameterization in IPCC AR5 (Myhre et al., 2013), but with an upward revision of 14% for CH₄ to account for the larger radiative forcing calculated by Etminan et al. (2016). The atmospheric decay of CO₂ is parameterized based on the Bern Carbon Cycle Model (Joos et al., 2013) as reported in Myhre et al. (2013). We assume that the relative temperature response pattern in the four latitude bands is the same for all the GHGs, and we base our calculations on the latitude pattern for CH₄ in Aamaas et al. (2017).

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For all the other pollutants (SO₂, NOX, NH₃, NMVOC, BC, OC, and CO), we use several recent studies that are relevant for the emission location, Finland (Aamaas et al., 2016; Aamaas et al., 2017; Sand et al., 2016). We have examined how metric values from all those studies can be used for Finnish emissions and compared those, but we will mainly present the combinations of these studies that we think combine the strengths of the different datasets. For a general and global view, we
 185 have used the GWP and GTP values from Aamaas et al. (2016). The rest of the paper utilizes ARTP values from Aamaas et al. (2017) to estimate temperature responses, with scaling from Sand et al. (2016) for temperature responses in the Arctic. Aamaas et al. (2017) is our starting point as this study has the full set of emissions and separate between summer and winter emissions.

No studies have presented climate metric values specific for Finnish emissions. The default choice would be to use climate metric values based on global emissions, while we believe using smaller emission regions near or including Finland is more representative than applying the global average. The most relevant emission regions in the three selected studies are Europe (consisting of the Western Europe, Eastern members of the European Union, and Turkey, up to 66°N) for Aamaas et al. (2016); Aamaas et al. (2017) and the Nordic countries for Sand et al. (2016). The Nordic countries is a smaller region and geographically more representative for Finland than Europe. Therefore we have calculated ratios between metrics for the Nordic region vs. Europe in the Sand et al. (2016) and used those ratios to scale the metric values from Aamaas et al. (2017) to better represent Finnish emissions. However, Sand et al. (2016) provided climate metric values only for the Arctic response, their set of pollutants was limited to BC, OC, and SO₂, and for the ozone precursors they included only a combined response. To solve this we have used averages, such as taking a weighted average of the different emission sectors for each pollutant and assuming that NH₃ can be scaled by an average of BC, OC and SO₂. The scaling we have done for the Arctic responses are 2.22 for BC, 3.09 for BC deposition in snow, 2.32 for OC, 1.94 for SO₂, 2.16 for NH₃, and 1.00 for NO_x, CO, and NMVOC. This scaling for the Arctic will also increase the global responses, but not affect the coefficients for the other temperature response bands.

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For all the pollutants, the IRF for temperature comes from the Hadley CM3 climate model (Boucher and Reddy, 2008). Hence, our temperature calculations are based on a climate sensitivity of 3.9 K warming for a doubling in CO₂ concentration.

210 Most emissions stay relatively constant throughout the year, while the changing seasons result in much larger emissions from the domestic sector in winter than in summer. We account for this seasonality for those metric datasets compatible with this, otherwise, annual emission and metric values are applied.

The global and regional temperature responses of Finnish emissions are estimated by convolving ARTP values with 215 emissions. For an emission scenario $E(t)$, the global temperature response is

$$\Delta T_{i,s,t}(t) = \int_0^t E_{i,s,t}(t') \times AGTP_{i,s,t}(t - t') dt' \quad (7)$$

based on AGTP values. Similarly, the temperature responses in latitude bands can be estimated by replacing AGTP with ARTP values. As noted, the ARTP method divides the world into four latitude bands, and thus the global temperature response can also be estimated by using the ARTPs and taking the area-weighted global mean basing on the results for the 220 latitude bands. As the forcing-response coefficients are different and the ARTP concept can better parameterize varying efficacies, the estimate global temperature response may vary whether based on AGTPs or ARTPs.

Our climate impact dataset can be analyzed in many different dimensions, such as for different time scales, for different
225 emission sectors, for different processes, for pulse or scenario emissions. We show some examples. As we focus on near
term climate change and the global and regional temperature, most of the discussion in this paper utilizes ARTP for the mean
warming in the first 25 years after a pulse emission, as recently proposed by Shindell et al. (2017). Mean(ARTP(1-25)) is the
average temperature response over the time period, which differ from ARTP(25) being a snapshot at the time horizon of 25
years. It has similarities with the iGTP concept introduced by Peters et al. (2011). We want to point out that our choice of
230 metric is not based on a thorough scientific analysis, but rather a subjective choice to study the near-term climate impacts
and the importance of short-lived species in more detail. To balance the choice we compare it with some other known
climate metrics.

3. Results

3.1 Emissions

235 Fig. 1 shows the Finnish emissions and their trends from 2000 until 2030 for the studied pollutants. Emissions by sector for
2000, 2010 and 2030 can be found in Table A1 of the Supporting material. Emission reductions are expected for practically
all of the pollutants and greenhouse gases, especially between 2010 and 2030, but the magnitude differs between the species.
Reductions of CO₂ and SO₂ take place to large extent in the energy production sector following the reduction of energy
consumption of fossil fuels, i.e. coal, oil and peat (Table 2).

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CH₄ emissions have declined mostly due to developments in waste sector. Amounts of methane recovered from landfills
have increased during the study period following EU and national regulations. Methane emissions from landfills have also
declined because the energy use of municipal solid waste has increased instead of landfilling; a development that is expected
to continue also until 2030. Another factor explaining the declining emissions by 2030 is the prohibition of disposal of
245 organic wastes to landfills after 2016.

The transport sector is responsible for the decline of the emissions of CO, NO_x, VOC as well as the particle species, black
carbon (BC) and organic carbon (OC). The modernization of the vehicle fleet and consequent introduction of stricter
emission controls required by the EURO-standards explain the decline in CO, NO_x and NMVOC emissions. The standards
250 do not directly regulate BC or OC emissions, but since they are the main constituents of the regulated particulate emissions,
reductions in emissions of BC and OC are expected, especially after the introduction of the diesel particulate filters for on-
road light duty vehicles from 2010 onwards. The stoves and boilers in the residential sector will remain significant emitters
of several pollutants, since the regulation following the European Union Ecodesign directive will not have major impact by
2030, due to the relatively long lifetime of Finnish heaters (Savolahti et al. 2016).

NH₃ and N₂O emissions remain relatively stable throughout the study period, since either much of the emission reductions have already taken place before the study period or no major changes are expected in the main emission sectors (agriculture for NH₃).

260 **Figure 1. Finnish emissions (Gg a-1) of air pollutants and greenhouse gases in the period 2000 to 2030 in the baseline scenario. Emissions by sector for 2000, 2010 and 2030 can be found in Table A1 of the Supporting material.**

3.2 Climate impact of Finnish emissions

Figure 2 shows pulses of 2010 emissions weighted with the global metrics, GWP and GTP, to CO₂ equivalents using 10, 20, 265 50 and 100 year perspectives. Aamaas et al. (2013) studied global emissions with these metrics, while we focus in detail on Finnish emissions. In addition, we show the emission metric mean (GTP(1-25 yrs)), which gives the SLCFs a relatively large weight, similar to GTP(10 yrs) for the aerosols and in between GTP(10 yrs) and GTP(20 yrs) for CH₄. In Figure 2 the emissions are considered as a pulse and the figure does not take into account any emissions after 2010. Figure 2 demonstrates that the SLCFs have a larger relative importance with the metrics for shorter time horizons. However, in all 270 cases CO₂ still is the most important species. With the emission metric with the 10 year horizon (GTP10) the warming SLCFs comprise more than two thirds of the warming effect of CO₂, but overall the net-impact of all short-lived species is about 30 percent of CO₂, due to the partly counteracting cooling effect of NH₃, SO₂, NO_x and OC. The relative importance of the SLCFs decreases with time, especially with GTP, as expected, and the relative effect is lowest with the temperature change metric with 100 year time horizon (GTP100), being about 6 percent of CO₂. Among the non-CO₂ emissions, the 275 relative impact of N₂O increases with increasing time horizon due to the much longer atmospheric lifetime than for the other pollutants.

Figure 2. Finnish 2010 emission (Mt CO₂-eq) as a pulse emission weighted by various global metrics. CO₂ is separated out and the net impact of the non-CO₂ is given by the star.

280 An alternative to comparing emissions pulses with GWPs and GTPs is to consider the impact over some emission time period with GWP* (Allen et al. 2016 and 2018). Figure 3 presents an GWP* based analysis of Finnish emissions. As we have looked at emissions for the period 2000-2030, the CO₂-eq emissions given in Figure 3 are not directly comparable to those based on pulses in Figure 2. We find that changes in global temperature in this period is mostly governed by the cumulative emissions of CO₂. The emissions of multiple SLCFs decline in this period (Figure 1), resulting to a net cooling and counteracting 4 percent of the warming by CO₂ and N₂O. If emissions of all SLCFs would hypothetically be reduced to 285 zero in this period, this emission change could counteract the warming by CO₂ and N₂O by about a third. Similarly as for GWPs and GTPs (Figure 2), we find that emission of CO₂ has the largest impact of all pollutants.

290 **Figure 3. The CO₂-equivalent emissions for the period 2000-2030 given the alternative metric GWP*(100). The net impact of SLCFs (left) and CO₂ and N₂O (right) is given by the star.**

As we focus on near term climate change and the global and regional temperature, the remaining paper utilizes ARTP with a time horizon of mean(GTP(1-25 yrs)), as proposed by Shindell et al. (2017). ARTP values are applied, following the argumentation by Aamaas et al. (2017) that ARTPs may give a better estimate of the global impact than AGTPs since they account for varying efficacies with latitude to a larger degree. The ARTP(1-25 yrs) used in this study are presented in Table 3. GWP* could also be a basis to estimate global temperature changes, but that would not give us regional temperature changes.

3.2.1 Climate impacts by emission sector

This section discusses the global temperature response of the emissions by pollutant and emission sector based on weighted ARTP values (Aamaas et al., 2017). The general findings described in the following paragraphs would be similar with AGTPs, and similar figures based on the AGTP values (Aamaas et al., 2016) can be found in Figure A1 of the Supporting material for comparison. Figures 4A, 4B, and 4C show the warming due to emissions in 2000, in 2010, and in 2030 following the baseline projection, respectively. The sum of all sectors is given in Figure 4D. The pollutant mix varies for the different sectors. CO₂ is the most important pollutant for combustion in energy production and industry (ENE IND) and road transport (TRA RD), while methane is most important for waste (WST) and agriculture (AGR) sectors. BC emissions cause more than two thirds of the warming and increasing with time in the domestic sector (DOM) and a significant share of the warming in the on-road (TRA RD) transport as well as off-road transport and machinery (TRA OT) sources. Rest of the warming effect for these sectors is due to CO₂ emissions from fossil fuels, especially diesel and light fuel oil. Wood is an important fuel in the domestic sector, and since this study considers wood fuel as CO₂ neutral, the CO₂ warming effect is not as pronounced as, for example, in the on-road transport sector. Organic carbon has been the most important cooling agent in domestic and the transport sectors, as fuelwood does not contain much sulfur, and it has been phased out from liquid fuels in the transport sector as well. Overall, SO₂ is the major cooling pollutant, mainly due to emissions from energy production (ENE IND) and industrial processes (PROC). Agriculture is an important source of ammonia (NH₃), which has a cooling effect (Fig. 4A-4C and Fig. 5A) via its participation in formation of cooling atmospheric aerosols like ammonium sulphates and nitrates.

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Year 2000 was relatively warm and 2010 relatively cold in Finland, which is reflected as a higher use of coal, peat and wood fuels in 2010, and consequently also as higher emissions for some species. From 2000 to 2010, CO₂ emissions from ENE IND increased by 22 percent and BC emissions from DOM by 37 percent. However, because of additional mitigation measures following legislation, CH₄ emissions from the WST decreased by 38 percent. Also, despite the higher fuel use, improved flue gas cleaning measures caused SO₂ emissions in ENE IND to decrease by 18 percent. On the other hand, the

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reduction of SO₂ has increased the warming effect of the ENE IND sector in 2010 compared with 2000. The increasing SLCF emissions in the DOM sector, particularly black carbon, have led to additional net warming despite the fact that the organic carbon emissions offset about a fifth of the black carbon effect in both years. The decreasing trend for the use of heating oil in the domestic sector has reduced CO₂ emissions between 2000 and 2010. Emissions from the PROC sector are relatively neutral in terms of their climate effect. In general, taking into account all sectors, the emission changes between 2000 and 2010 in Finland have led to net-warming (increase by 7 percent), mostly due to the increase of CO₂ emissions (warming) and decrease in SO₂ emissions (warming) from the ENE IND sector, which have offset the reduction of CH₄ emissions (cooling) in the WST sector.

The baseline projection will lead to emission reduction of all pollutants between 2010 and 2030, from more than a 50 percent reduction of BC to a small reduction for N₂O (Fig. 1 and Table A1). Because of climate policies, CO₂ is reduced following the declining use of fossil fuels (Table 2, Fig. 4B, 4C and 4D). The SO₂ emissions continue their decline between 2010 and 2030, particularly in the ENE IND sector, which leads to additional warming, but only partly offsetting the reduced CO₂ (Fig. 4B, 4C and 4D). In the on-road (TRA RD) and off-road (TRA OT) transport sector, particularly the warming effect from the SLCFs declines, because the new vehicles, in order to comply with the European emission legislation, are equipped with efficient emission reduction technologies (Fig. 4B and 4C). The amount of domestic wood combustion is expected to decrease in the baseline due to improved energy efficiency in housing, which is the main reason for the reduced SLCF emissions in the sector (Fig. 4B and 4C). However, when interpreting these results it is important to note that the prevalence of domestic wood combustion has been increasing during the 2000's and the future wood use in households is challenging to predict. Therefore the emissions from the domestic sector should be considered uncertain. This is demonstrated in a sensitivity analysis of future particle emissions from the domestic sector presented by Savolahti et al. (2016). Also the methane emissions in the WST sector continue their decline (Fig. 4B and 4C). As a consequence of the emission changes, the net-temperature impact of 2030 emissions is 35 percent lower compared with the 2010 emissions (Fig. 4D). Practically all sectors but AGR contribute to the reduced warming (Fig. 4B, 4C).

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Figure 4. The temperature response (μK) due to emissions in 2000 (A), 2010 (B), and 2030 (C) from sectors energy and industry (ENE IND), industrial processes (PROC), transport road (TRA RD), off-road transport and machinery (TRA OT), domestic (DOM), waste (WST), agriculture (AGR), and other (OTHER). The sum of all sectors is shown in (D). The climate metric applied is the global mean(ARTP(1-25 yrs)) for pulse emissions.

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3.2.2 Cumulative temperature development 2000-2030

While most of our study focuses on emission pulses, in this section we will discuss global temperature responses given a convolution of a Finnish emission scenario and ARTP values. The cumulative global temperature impact by pollutants and sectors for Finnish emission in 2000-2030 is shown in Figure 5, based on ARTPs in Aamaas et al. (2017); Sand et al. (2016).

355 Similar figures based on AGTP values (Aamaas et al., 2016) are given in Figure A2 of the Supporting material. Figure 5
demonstrates why emission reductions of CO₂ and other long-lived greenhouse gases are key for limiting the long-term
surface temperature increase. As more years are added, the relative importance of CO₂ increases, since a large portion of it
stays in the atmosphere for hundreds of years. This relative importance over time also occurs in case of N₂O. The air
pollutants become of less relative significance with time, which is mostly because of those pollutants being quickly removed
360 from the atmosphere, but also because of the reduced emissions levels in the later period. Almost all sectors have a net-
warming temperature response, with the exception of cooling from ENE IND sector for more than the first ten years and a
slight cooling from PROC sector until 2030 (Figure 5B). Cooling from mainly SO₂ emissions is offsetting the warming
impact of CO₂ from those sectors. Over time, ENE IND becomes the most influential sector, being the single largest
contributor of CO₂. BC is the most significant warming pollutant in the domestic sector and CH₄ for the agriculture and
365 waste sectors.

**Figure 5: The global temperature development (mK) of Finnish emissions for the period 2000-2030. Temperature is given by
pollutants in (A) and by sectors in (B). The global temperatures are estimated as a convolution of ARTP values and an emission
scenario.**

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3.2.4 Seasonal temperature response from Finnish emissions

The estimated temperature response of Finnish emissions varies between the seasons. In Figure 6, we compare Finnish SLCF
emissions for the year 2010 during summer (May-October) and winter (November-April). A decomposition into different
atmospheric forcing processes is also included. When we do not consider CO₂, N₂O, and CH₄, the pollutants give a net
375 cooling for emissions in summer and a net warming of equal size for emissions in winter. The main driver for this is larger
BC emissions in winter combined with much stronger response from the snow albedo effect. The reason is that more than 70
percent of the annual emissions in the domestic sector occur in winter. Another important difference is the much stronger
cooling by SO₂ in summer. Some pollutants have both warming and cooling processes, such as BC and NO_x. The same
process can be warming for one pollutant and cooling for another, for example NO_x emissions remove CH₄ from the
380 atmosphere (cooling), while VOC and CO emissions add CH₄ (warming). Changes in the methane concentration will also
influence ozone, giving rise to the methane-induced ozone effect and reinforcing the methane effect.

For a ton of BC emission with the ARTP metric the wintertime impact is higher by more than 120 percent than the
summertime. Almost 80 percent of the net impact for winter emission comes for BC deposition on snow. The annual impact
385 of winter emissions of BC is almost 80 percent with the ARTPs. From a mitigation perspective, these estimates indicate that
attention should be placed on reducing winter emissions of BC.

390 **Figure 6: The global temperature response (μK) of Finnish emissions in 2010 by applying the mean temperature 1-25 yrs after the pulse emission. This figure compares emissions occurring in summer (S) vs. winter (W) by applying ARTP values (Aamaas et al., 2017; Sand et al., 2016). The responses are divided into six different processes.**

3.2.5 Arctic temperature response from Finnish emissions

The seasonal differences for the SLCFs are also clearly seen in the Arctic temperature response (Fig. 7). Finland is closely situated to the Arctic as practically the whole country is north of the 60°N latitude and a significant area lies north of the Arctic Circle. Figure 7 shows the Arctic (between 60° to 90°N) temperature response based on the ARTP metrics from Aamaas et al. (2017) and Sand et al. (2016). As a general observation the temperature responses are larger in the Arctic (Fig. 7) compared with the global ones (Fig. 6). The trends are similar, with net cooling of summer emissions and net warming of winter emissions. The Arctic warming in winter is up to about 3 times larger than the cooling in summer mostly due to the outsized impact of wintertime emissions of BC. However, during summer, the cooling by SO_2 emissions outweigh the warming by BC emissions.

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Figure 7: The temperature response (μK) in the Arctic of Finnish emissions in 2010, by applying the mean temperature 1-25 yrs after the pulse emission. This figure compares emissions occurring in summer (S) vs. winter (W) by applying ARTP values (Aamaas et al., 2017; Sand et al., 2016).

405 Figure 8 compares global and Arctic temperature responses to Finnish emissions of all pollutants considered in this study, using the Aamaas et al. (2017) approach. It demonstrates that the temperature response in the Arctic is typically stronger than the global average. If we apply the ARTP methodology for GHGs, the response in the Arctic is up to 50% larger than the global average due to stronger local feedback processes in the Arctic (Boer and Yu, 2003). The ozone precursors have similar or weaker efficacies in the Arctic compared with the GHGs. However, the aerosols and sulfur emissions stand out with the largest differences (Fig. 8). By applying ARTP values from Aamaas et al. (2017) with scaling from Sand et al. (2016), we find that Finnish emissions of SO_2 and OC have a 300 percent stronger efficacy in the Arctic than the global average, and even higher for BC with 700 percent. A limitation with this method is that the scaling from Sand et al. (2016) is only applicable for the Arctic temperature response, which add some uncertainties to these Arctic vs. global ratios. For BC, this amplification in the Arctic is even stronger for emissions occurring in winter. Hence, the results indicate that mitigation of Finnish BC emissions is especially beneficial for limiting Arctic warming.

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Fig 8. Global and Arctic ($60\text{-}90^\circ\text{N}$) temperature responses (μK) to Finnish emissions based on ARTP values in Aamaas et al. (2017); Sand et al. (2016). As for most of the figures, the temperature response is the mean response 1 to 25 years after a pulse emission.

420 4. Discussion

The first objective in our study was to produce an integrated multi-pollutants emission dataset for Finland for 2000 to 2030. We were able to achieve this aim, but it required the use of several data sources and studies that are not necessarily maintained at a regular basis. Future efforts should pursue to maintain the integrated multi-pollutant database developed for this work. This would require an integrated modelling environment, for example the Finnish Regional Emission Scenario
425 model (FRES), and further work to fill in the gaps for the missing sectors and pollutants via developing relevant activity and emission factor databases into the FRES framework.

Our second set of objectives for this study was to compare different climate metrics and to assess their suitability for calculating the climate impact of a multi-pollutant emission set. Several air pollutants and greenhouse gases have detrimental
430 impacts on global and regional climate, human health and wellbeing as well as crop yields (see i.e. Shindell et al. 2012). Since the magnitudes and pathways of the effects differ between the constituents, integrated modelling is needed to understand the consequences and form the basis for robust climate and air quality policies. This paper applied and compared various climate metrics to study the approximate integrated climate impact of Finnish air pollutant and greenhouse gas
435 emissions globally and in the Arctic area. The results demonstrated that the relative impacts and importance of individual species as well as sectors can differ significantly between the studied temporal response scales, emission seasons as well as geographical scales for both emissions sources and temperature responses. Especially the warming or cooling impact of SLCFs is sensitive to the studied time scale, with shorter time spans showing greater importance compared with GHGs.

Finnish emissions and their climate responses are relatively small; therefore it is challenging to use climate models to study
440 the climate effect of national policies and to analyze the role of each pollutant and sector. This study demonstrated a method to overcome this challenge by utilizing emission metrics. All studied metrics provided interesting insights into the impacts of Finnish emissions and which aspects could be emphasized when formulating mitigation strategies. We assessed that particularly the ARTP based metrics provided useful information. We preferred to use ARTP approaches to assess the impacts of Finnish emissions to both global and Arctic climate, because it includes the regional or latitudinal dimension of
445 emission impacts in more detail. We also chose to use the mean(1-25 yrs) timeframe, since for the time being there is no established climate metrics for air pollutants, and this approach was recently suggested by Shindell et al. (2017) to be used in connection with SLCFs. This is a subjective choice to study the near-term climate impacts and the importance of short-lived species in more detail. To our knowledge, we are the first to present metric values with mean(ARTP(1-25yrs)) and among the first to use the GWP*.

450

The use of ARTPs to study the impacts of Finnish emissions is useful for designing national emission mitigation strategies also from a regional perspective. Finland is an Arctic country and a member of the Arctic Council, which is why there is high interest on understanding the Arctic impacts.

455 The third set of objectives was to estimate the climate impact of Finnish air pollutants and greenhouse gases utilizing the selected metrics. Our analysis across climate metrics, time horizons, pollutants and Finnish emission pathways demonstrated that carbon dioxide emissions have the largest climate response also in the near term (10 to 20 years), and its relative importance increases the longer the time span gets. Hence, mitigation of carbon dioxide is crucial for reducing the climate impact of Finnish emissions. In the near or medium term, i.e. 25 year perspective, especially methane and black carbon have
460 relatively significant warming impacts in addition to those of carbon dioxide. SO₂, on the other, hand is an important precursor to light reflecting sulphate aerosol, thus having a cooling impact and offsetting part of the warming impact of the other species.

Of Finnish emissions, the combustion in energy production and industry has the largest global temperature impact in the
465 medium and long term due to significant carbon dioxide emissions, while sulfur dioxide emissions induce a shorter term cooling. Transport has the second biggest warming impact, and although that is expected to decrease notably by 2030 due to stricter control on particulate and consequently black carbon emissions, it will remain a major source of carbon dioxide. Emissions from domestic and agriculture sectors also have a considerable warming impact, and they will remain so, due to the relatively large respective emissions of black carbon and methane from the combustion of solid fuels, especially wood.

470 For all of the species the temperature response of Finnish emissions is generally stronger in the Arctic than globally, but most significantly so in case of black carbon and sulfur dioxide. Results obtained with the ARTP metric indicated that especially mitigation of wintertime black carbon emissions are important for reducing the temperature increase in the Arctic. Emissions of sulfur dioxide are expected to continue decreasing and this has many benefits (Ekholm et al. 2014). However, it
475 will offset some of the climate benefits of the reduced carbon dioxide emissions, and this should be taken into consideration in climate assessments.

The fourth major objective of this study was to recommend a set of global and regional climate metrics to be used in connection with Finnish SLCF emissions. As a preparation for writing this paper we compared several climate metrics to be
480 used in connection with Finnish SLCF emissions. We ended up relying on those presented in Aamaas et al. (2017) that in our understanding is currently the most complete set of climate metrics available for assessing the global and Arctic temperature responses of European emissions. However, we have scaled those values with ratios from Sand et al. (2016) for the Arctic temperature response because that study provided ARTPs for Nordic emissions, which is more representative for the Finnish case. For the GHGs, we argue to apply the metric parameterization from IPCC AR5 (Myhre et al., 2013), but with an upward

485 revision for CH₄ (Etminan et al., 2016). The coefficients for mean(ARTP(1-25 yrs)) (see also Shindell et al. 2017) in Table 3 were used for assessing different mitigation pathways in a 25 year time span. This time window is relevant for policies that focus on reducing global or Arctic warming in the near or medium term, from today and until 2040 or 2050. Corresponding mean(RTP(1-25 yrs)) values are shown in Table A2.

490 Table 3. The climate metric values (°C/Tg) used in this study. Mean(ARTP(1-25yrs)) values for SLCF and GHG emissions. The Arctic response for the GHGs is based on the latitudinal pattern for CH₄. The annual average is based on emissions in 2010. Normalized values (CO₂-equivalents) are shown in Table A2.

The assessed temperature impact of an emission dataset depends on the set of metrics available, as well as the applied metric
495 setup, which bring uncertainties to the results. As there is no consensus on one individual set of metrics, especially in case of air pollutants, the results will differ between different studies. This work estimated the global and regional temperature impacts of Finnish emissions based on methodologies in three recent papers (Sand et al., 2016; Aamaas et al., 2016; Aamaas et al., 2017). As all of these studies utilize partly the same radiative forcing datasets and partly similar general circulation models and chemistry transport models, we welcome other studies to complement the basis for our findings. Future work
500 should continue to explore uncertainties and provide improved metrics.

Since the atmospheric lifetime of SLCFs is relatively short, their climate impact is more dependent on the emission region than with GHGs. Using Europe and the Nordic region as proxies for the emission region, as in this study, gives us a more representative picture of the Finnish case than would the global average. Further development of the metrics should use more
505 precisely the geographical location of Finland as the emission region in order to provide more precise temperature estimates for the Finnish emissions. The snow albedo effect of BC is expected to be much larger for the northernmost emissions, as indicated by a study for Norway by Hodnebrog et al. (2014). Future work should also focus on providing metrics for potentially missing species that could be important, for example dust aerosol.

510 Scientific literature has demonstrated that the climate impact of biomass combustion may depend on the timescale and forestry practices (i.e. Cherubini et al. 2011, Repo et al. 2012 and Repo et al. 2015), which have not been a focus of this study. Since the use of biomass for energy is important in Finland and will likely remain so in the coming decades, future studies could utilize metrics to study its climate impacts. This study has mostly focused on surface temperature metrics, however, other interesting impacts could be studied using the metric approach. For example Shine et al. (2015) has recently
515 presented a new metric named the Global Precipitation change Potential (GPP), which is designed to gauge the effect of emissions on the global water cycle.

520 The understanding of the impact pathways of different pollutants has improved in recent years, which has led to further revisions of the climate impact estimates. Such development is expected to continue. The metric studies, however, are often based on earlier radiative forcing studies, and a time lag from new scientific understanding to this being reflected in the climate metrics exists. This study has utilized the latest metric studies, but there are already literature available, for instance on BC, indicating that the temperature response may be smaller than demonstrated by the metrics used in this work (e.g., Stjern et al., 2017). As the understanding of the climate system improves, the estimated we give here for Finland should be revisited.

525

5. Conclusions

530 All studied metrics provided interesting insights into the impacts of Finnish emissions and which aspects could be emphasized when formulating mitigation strategies. We assessed that particularly the ARTP based metrics provided useful information, although one should not rule out the significance of the other temperature and radiative forcing based metrics, for the latter due to their relevance in connection with climate change mitigation work of the UNFCCC and IPCC. In the future also other climate impact metrics should be explored and utilized. To enable such policy analyses an integrated multi-pollutant emission and metrics database, similar to the one used in this work, should be maintained.

535 Our analysis across climate metrics, time horizons, pollutants and Finnish emission pathways demonstrated that carbon dioxide emissions have the largest climate response also in the near term, 10 to 20 year time perspective, and its relative importance increases the longer the time span gets. Hence, mitigation of carbon dioxide is crucial for reducing the climate impact of Finnish emissions. In the near or medium term, i.e. 25 year perspective, especially methane and black carbon have relatively significant warming impacts additional to those of carbon dioxide.

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For all of the species the temperature response of Finnish emissions is generally stronger in the Arctic than globally, but most significantly so in case of black carbon and sulfur dioxide. Especially the wintertime emissions are net warming, and even more so in the Arctic, mostly due to black carbon. The snow albedo effect of the Finnish BC emissions is found to be large and this phenomenon should be adequately included in the analyses. Since the atmospheric lifetime of SLCFs is relatively short, their climate impact is more dependent on the emission region than with GHGs. Our study demonstrated using the Finnish case that future studies and further development of the metrics should use precisely the geographical location as the emission region in order to provide more precise temperature estimates.

Author contribution

550 KJK and MS compiled the emission data with supporting contributions from NK and VP. BA prepared the climate metrics databases and applied them to the emission data. KJK, BA and MS were leading the preparation of the manuscript. NK and VP acted as contributing authors.

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730 Tables

Table 1. Data sources of the historical emission data for 2000-2010

| Pollutant | Data source |
|---|---|
| Black carbon (BC), organic carbon (OC) | FRES model |
| CO | GAINS model (http://gains.iiasa.ac.at) |
| CO ₂ , CH ₄ and N ₂ O from combustion sources | FRES model |
| CO ₂ , CH ₄ and N ₂ O from other sources than combustion | National inventory of greenhouse gases specified in the Kyoto Protocol to the Secretariat of the UNFCCC |
| NH ₃ and VOC | National emission inventory to the UNECE Convention on Long-Range Transboundary Air Pollution (CLRTAP) |

735 Table 2. Primary energy consumption in Finland (TWh a⁻¹) (Ministry of Employment and the Economy, 2013)

| | 2010 | 2020 Baseline | 2030 Baseline |
|-------------------------|------|---------------|---------------|
| Traffic fuels | 50 | 48 | 42 |
| Other oil fuels | 48 | 43 | 32 |
| Coal | 52 | 50 | 22 |
| Gas | 41 | 37 | 31 |
| Peat | 26 | 16 | 13 |
| Wood fuels, | 89 | 98 | 101 |
| -of which RWC | 19 | 15 | 17 |
| Nuclear power | 66 | 106 | 171 |
| Hydro power | 13 | 14 | 15 |
| Wind power | 0.3 | 6 | 7 |
| Others, including waste | 10 | 16 | 19 |
| Import of electricity | 11 | 0 | -3 |
| Sum | 407 | 433 | 459 |

Table 3. The climate metric values (°C/Tg) used in this study. Mean(ARTP(1-25yrs)) values for SLCF and GHG emissions. The Arctic response for the GHGs is based on the latitudinal pattern for CH₄. The annual average is based on emissions in 2010. Normalized values (CO₂-equivalents) are shown in Table A2.

| | Mean(1-25yrs), global response in °C/Tg | | | Mean(1-25yrs), Arctic response in °C/Tg | | |
|-------------------------------------|---|---------|---------|---|---------|---------|
| | Annual average | Summer | Winter | Annual average | Summer | Winter |
| CO ₂ [CO ₂] | 5.7E-7 | 5.7E-7 | 5.7E-7 | 8.2E-7 | 8.2E-7 | 8.2E-7 |
| CH ₄ [CH ₄] | 4.8E-5 | 4.8E-5 | 4.8E-5 | 6.9E-5 | 6.9E-5 | 6.9E-5 |
| N ₂ O [N ₂ O] | 1.5E-4 | 1.5E-4 | 1.5E-4 | 2.1E-4 | 2.1E-4 | 2.1E-4 |
| NO _x [NO ₂] | -1.7E-5 | -2.3E-5 | -1.1E-5 | -1.9E-5 | -2.7E-5 | -1.1E-5 |
| VOC [VOC] | 9.6E-6 | 1.4E-5 | 6.1E-6 | 1.6E-5 | 1.6E-5 | 1.6E-5 |
| CO [CO] | 4.1E-6 | 3.9E-6 | 4.3E-6 | 5.2E-6 | 5.0E-6 | 5.4E-6 |
| BC [C] | 2.7E-3 | 1.5E-3 | 3.4E-3 | 2.2E-2 | 1.0E-2 | 2.9E-2 |
| OC [C] | -4.7E-4 | -6.7E-4 | -3.5E-4 | -1.9E-3 | -2.7E-3 | -1.4E-3 |

| | | | | | | |
|------------------------------------|---------|---------|---------|---------|---------|---------|
| SO ₂ [SO ₂] | -2-2E-4 | -3.5E-4 | -1.0E-4 | -8.5E-4 | -1.3E-3 | -3.7E-4 |
| NH ₃ [NH ₃] | -4.3E-5 | -5.2E-5 | -3-3E-5 | -1.4E-4 | -1.7E-4 | -1-1E-4 |

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