

Feasibility and difficulties on China new air quality standard compliance

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Feasibility and difficulties on China new air quality standard compliance: PRD case of PM_{2.5} and ozone from 2010 to 2025

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Abstract

Improving the air quality in China is a long and arduous task. Although China has made very aggressive plan on pollutants control, the difficulties to achieve the new air quality goals are still significant. In north, $PM_{2.5}$ and PM_{10} are still far beyond the standards. In south, O_3 goal is much challenged. A lot of cities are making their city implementation plan (CIP) for new air quality goals. In this study, a southern city, Guangzhou, is selected to analyze the feasibility and difficulties on new air quality standard compliance, as well as the CIP evaluation. A comprehensive study of air quality status in Guangzhou and surrounding area is conducted based on 22 sites monitoring data of O_3 , $PM_{2.5}$ and PM_{10} . The monthly non-attainment rates for O_3 vary in 7–25 % from May to November. The city average $PM_{2.5}$ concentration is $41 \mu g m^{-3}$ in Guangzhou in 2010, which needs to be reduced by at least 15 % to achieve the target of $35 \mu g m^{-3}$. The $PM_{2.5}$ high violate months are from November to March. Guangzhou CIP was then evaluated with $PM_{2.5}$ and O_3 placed in a core position. The emission amount of NO_x , PM_{10} , $PM_{2.5}$ and VOC in 2025 would be controlled to 600, 420, 200 and 860 thousand tons respectively. Analysis of air quality using the MM5-STEM model suggests that the long-term control measures would achieve the $PM_{2.5}$ and PM_{10} goals successfully by 2025. The $PM_{2.5}$ annual average concentration would be reduced to $20.8 \mu g m^{-3}$ in 2025. The O_3 non-attainment rate would increase from 7.1 % in 2010 to 12.9 % in 2025 and become the most primary atmospheric environmental problem. Guangzhou needs very strong control on VOCs to reduce its ozone. The VOC/ NO_x reduction ratio should reach at least 2 : 1 (in California, it is about 3 : 1), instead of the current plan of 0.7 : 1. The evaporative emissions control from vehicle non-tailpipe emission and solvent usage should be enhanced and regional ozone transport must be taken into account.

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1 Introduction

To safeguard a healthy, comfortable and safe atmospheric environment where the masses live, China has to change its thinking about air pollution control – identify compliance with air quality standards as the core and the ultimate management goal, and tackle the emission reduction of fine particle (PM_{2.5}) and related precursors as an important means to improve air quality. China launched the prevention and control of air pollution in the 1970s. Since then, the emphasis has been put on the emission intensity of key pollution sources and the total emissions of major pollutants, rather than ambient air quality (Wang et al., 2013; Xing et al., 2011; Zhao et al., 2012; Yan and Crookes, 2009; Wang et al., 2010a, b; Schreifels et al., 2012; Xue et al., 2013; Geng and Sarkis, 2012). Targets of atmospheric pollutant emissions reduction are primarily based on emission reduction technologies and economic potential, rather than on the requirement of human health for air quality. Air quality assessment used to taking into account three “traditional” atmospheric pollutants, SO₂, NO₂ and PM₁₀, instead of PM_{2.5} and O₃, both of which have a more severe impact on human health. As China marches on the path to a well-off and modernized society, its people, especially those in cities that are concerned about human health hazards associated with air pollution, are demanding greater attention be given to ambient air quality problems. China finalized a new version of the national ambient air quality standards (NAAQS) in 2012 (GB3095-2012). The previous environmental air quality standard had been in place since 2000. In this revision, PM_{2.5} and O₃, having an important impact on human health, are placed in a core position in the prevention and control of air pollution. The annual health standard for PM_{2.5} was setting at 35 µg m⁻³ for the first time. The ozone standard was revised from a 1 h average of 0.2 mg m⁻³ only to an 8 h average of 0.16 mg m⁻³. The NAAQS, with reference to the WHO air quality standards, has introduced a stricter limit for PM₁₀ and NO₂ in the annual average, so that the PM₁₀ and NO₂ standards are in line with the WHO Phase I target for air quality improvement.

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concentration was observed in Foshan, above $110 \mu\text{g m}^{-3}$. The non-attainment rate based on daily PM_{10} concentration is also low in Guangzhou ($< 2\%$ for most sites) in 2010 in Fig. 4c. The risk of high non-attainment rates is still from surrounding area, mainly Foshan. The monthly variation of PM_{10} and $\text{PM}_{2.5}$ are combined in the next session.

2.3 $\text{PM}_{2.5}$

Other than O_3 and PM_{10} , $\text{PM}_{2.5}$ observation is only available from eleven sites in Guangzhou. The highest daily average, annual average $\text{PM}_{2.5}$ concentration and non-attainment rate are used to describe the $\text{PM}_{2.5}$ pollution status (Fig. 5). Different from PM_{10} , the pressure of $\text{PM}_{2.5}$ pollution control is from both high annual average and high daily concentration. The annual average $\text{PM}_{2.5}$ concentration is about 30 to $44 \mu\text{g m}^{-3}$ in Guangzhou, whereas $\text{PM}_{2.5}$ could exceed $45 \mu\text{g m}^{-3}$ in industrial areas. More than that, the heavy $\text{PM}_{2.5}$ pollution days occur more frequently than PM_{10} pollution days. The non-attainment rate based on daily concentration could reach as high as 15% and above in south Guangzhou. The highest daily concentrations reach up to $200 \mu\text{g m}^{-3}$. These concentrations are significantly higher than the standard recommended by international organizations and other countries ($10 \sim 35 \mu\text{g m}^{-3}$). The city average is $41 \mu\text{g m}^{-3}$ in Guangzhou in 2010. To achieve the target of $35 \mu\text{g m}^{-3}$, the concentration reduction needs to be at least 15%.

Monthly variation of $\text{PM}_{2.5}$ non-attainment rate is quite similar with PM_{10} variation (Fig. 6). About 70% of PM_{10} non-attainment days are $\text{PM}_{2.5}$ non-attainment days too. The average $\text{PM}_{2.5}$ non-attainment rate is about three times compared with PM_{10} non-attainment rates. The $\text{PM}_{2.5}$ concentration reduction would be significant effective for PM_{10} attainment, while versa aspect is not true. The over standard rate is calculated based on the fraction of exceedance days out of all days for each site in each month. We find that the $\text{PM}_{2.5}$ and PM_{10} concentrations have opposite seasonal variation compared with ozone. The highest non-attainment rates appear in November to

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air quality in 15 yr. Guangzhou EPB also announced targets: try to achieve PM_{2.5} goal in 2020 and make sure to achieve all pollutant targets in 2025.

Guangzhou Municipal government is planning to introduce a series of control measures in the future years, giving a strong impetus to the prevention and control of atmospheric pollution. Useful experience has been accumulated from the Guangzhou Asian Games for further regional joint prevention and control of air pollution. To substantially cut down emissions of atmospheric pollutants amid stable and rapid economic expansion, it necessitates a faster slump in the emission intensity per unit of GDP than that in last two decades to offset the negative effects of rapid GDP growth on pollution reduction. In this section, we will summarize the measures based on urban development strategy, economy development planning, urban planning, transportation planning and etc.

The major pollution control measures include: (1) a series of policy measures aimed at total emission amount control will be implemented, such as a preferential tariff for desulfurization to nine power plants, replacing small units with large ones, backward capacity elimination, and regional restrictions. Specifically, 131 heavily polluting enterprises will be relocated from urban areas to more remote areas. (2) Implement more stringent emission standards to control the most contributive categories of stationary sources of atmospheric pollutants. Among them, emission standards for power plant boilers are in line with the international advanced level (SO₂ concentration $\leq 50 \text{ mg m}^{-3}$, NO_x concentration $\leq 100 \text{ mg m}^{-3}$, dust $\leq 20 \text{ mg m}^{-3}$). (3) Efforts would also be made to drive forward the emission standards for mobile sources. National emission standard IV was currently effective for light gasoline vehicles. Requirements for heavy vehicles, motorcycles and non-road mobile machinery will be enhanced. Clean fuels and clean energy vehicles would be promoted. (4) Enhance the VOCs emission control based on fuel vapor recovery, coating emission control, solvent usage and replacement, and petrol industry upgrade. (5) Ships emission control and clean fuel process. (6) Dust control. (7) Area source control, including cooking, straw open

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burning, etc. (8) actively explores the joint prevention and control mechanism for regional atmospheric pollution.

3.2 Emission forecast

Emission amount forecasting includes two parts: emission factors and activity level. The emission factor forecasting is relatively simple, mainly based on the strict emission standards, e.g. Euro 5 standards for vehicles, emission standards for power plant boilers. The activity data forecasting can be summarized into the following categories: (1) based on historical data and trend. This category includes power plant, industry and vehicle population. Total energy consumption would be increased by 102%. The generating capacity will reach 68.7 billion kWh in 2025, 1.70 times compared with 2010. Industrial section will increase to 1.03–2.30 times of 2010 level depends on different sectors. In 2025, vehicle population would be 5.97 million, which is 2.82 times of population in 2010. (2) based on specific sector development plan. For example, the activity level of vessels, airports, railway, service stations, road construction and docks are generated based on comprehensive transportation system planning in Guangzhou. The number of construction sites is based on land use planning, which would be reduced by 19%. Port cargo and container throughput would increase by 69%. (3) based on GDP, population, farmland area and other macro economy indicators. As forecasted, population would increase by 63% from 2010 to 2025. In this category, most of the civil use sources are covered, e.g. consuming products (solvent) usage. The agriculture vehicles are forecasted based on the area of farmland, which would be almost constant since 2010.

Figure 7 provides total emission amount from each category in 2010 and 2025. Both primary $PM_{2.5}$ emissions and other precursors' emission would be reduced. SO_2 emissions would be reduced from 87 thousand tons in 2010 to 25 thousand tons in 2025. The other pollutants would be reduced as well, but not as aggressive as SO_2 . The primary $PM_{2.5}$ emission amount would be reduced to 37% of 2010 level. The emission

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amount of NO_x , PM_{10} , $\text{PM}_{2.5}$ and VOC in 2025 would be controlled to 143, 65, 28 and 188 thousand tons. The detailed sector distribution is provided in Fig. 7.

Sector-based reduction percentage provides an overview of control strategy in each sector in PRD (Fig. 8). Power plants, industry and mobile are three major contributors for all pollutant reductions, which is similar within Guangzhou. There would be 68 %, 43 %, 38 %, 44 % and 29 % reduction on SO_2 , NO_x , PM_{10} , $\text{PM}_{2.5}$ and VOCs from these three major sectors in PRD region. Products related VOC controls would be important for VOC total amount control.

Figure 9 compares the contribution by each sector in 2010 and 2025. The major contributors for SO_2 emissions would still be power plants and industry in 2025, though the total amount would be very low. The percentage of particles from dust gets significant because of the decreasing from other sectors. Mobile and biogenic contribution percentages to VOCs would increase, which arouse a further control.

It should be noted here, $\text{PM}_{2.5}$ resulted from complicated sources, including primary particulate matters directly emitted from pollution sources and secondary particles formed from SO_2 , NO_x and NH_3 in the atmosphere. For Guangzhou, a polluted southern city, it is more difficult to control the $\text{PM}_{2.5}$ pollution than the PM_{10} pollution in light of the nonlinear characteristic of the impact of natural sources and the formation process of secondary particulate matter. As we evaluated in previous research, the concentration reductions of $\text{PM}_{2.5}$ could only reach 10.2 % with emissions of NO_2 and primary $\text{PM}_{2.5}$ reduced by 14.8 % and 17.5 % in Guangzhou (Liu et al., 2013). Thus, precursor emissions must be reduced by more than 15 % in each FYP period, so that a decrease of 15 % in $\text{PM}_{2.5}$ concentration (to achieve $35 \mu\text{g m}^{-3}$) and a compliance rate of about 80 % around 2025 are attainable in China.

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4 Air quality in future

4.1 Air quality models and model evaluation

The MM5-STEM 2K3 modeling system was used in this study. MM5-STEM 2K3 is an integrated model system which combines the STEM-2K3 model and the Penn/NCAR Fifth-Generation Mesoscale Meteorological Model (MM5). It includes the SAPRC99 gaseous mechanism (Carter, 2000) with photolysis rates calculated using the online TUV model (Madronich and Flocke, 1999). The STEM model was evaluated for this region by comparing predicted daily concentrations for November 2010 against observation data measured by the Guangzhou Environmental Monitoring Center and by the Pearl River Delta Regional Air Quality Monitoring Network (Liu et al., 2013). In that study, the Mean Normalized Bias of NO₂, SO₂, PM₁₀, PM_{2.5} and O₃ are ranging from -51 % to 4 %, from -43 % to 29 %, from -56 % to -20 %, from -52 % to -42 %, from -31 % to -6 %, respectively. Meanwhile, the STEM model was also evaluated for PRD regional in November 2006 and November 2009, which yielding the index of agreement (IOA) of SO₂ ranges of 0.86–0.98 in November 2006 and 0.81–0.96 in November 2009 (Wang et al., 2013). The MM5 model was run to produce the meteorological fields to drive the STEM-2K3. The performance of MM5 has been evaluated for both Guangzhou (Chen et al., 2010; Liu et al., 2013) and the other regions in previous researches (Streets et al., 2007).

Two nested domains were used for MM5, which cover the PRD region with a center located at 23.055° N and 113.402° E. The meteorology for January, April, July and October in 2010, was used to drive air quality model for 2010 base case and 2025 scenarios. In this study, January, April, July and October were chosen to simulate as the representative month for each season respectively (Winter, Spring, Summer and Fall) which were also used by Liu et al. (2010a, b) to save the compute time. The ratios between PM₁₀ observation and simulation for January, April, July and October are 1.7, 1.1, 0.9 and 1.7 respectively. In order to reflect the other months' simulation, we assumed that the ratio is invariant for other two months in each same season. Thus, the

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In the future, regional ozone air quality plans in Guangzhou must be taken into account the shared responsibility between upwind and downwind areas where transport can at times be significant.

6 Concluding remarks

Our evaluation of Guangzhou's starting position and future trend suggests that several straightforward, feasible and practical measures can be taken to dramatically improve air quality and public health protection in the near term. In addition, by shifting from the pollutant-by-pollutant mode to multi-pollutant control, China will immediately rationalize its public policy decisions and investments. Streamlining regulatory authority and enforcement will ensure effective execution, from the national government all the way down to the factory floor. The air quality problem would be partly solved in the coming 15 yr, not all of them. Ozone would be an issue on the new NAAQS compliance. The key solution would be VOCs emission reduction from multi-sectors.

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Table 1. Comparison of VOCs and NO_x emissions control in California and Guangzhou.

Emission	California	Guangzhou
VOCs emission/NO _x emission	1.3 (1985)	1.2 (2010)
VOCs emission/NO _x emission	0.7 (2005)	1.5 (2025)
VOCs reduction amount/NO _x reduction amount	3 : 1	0.8 : 1

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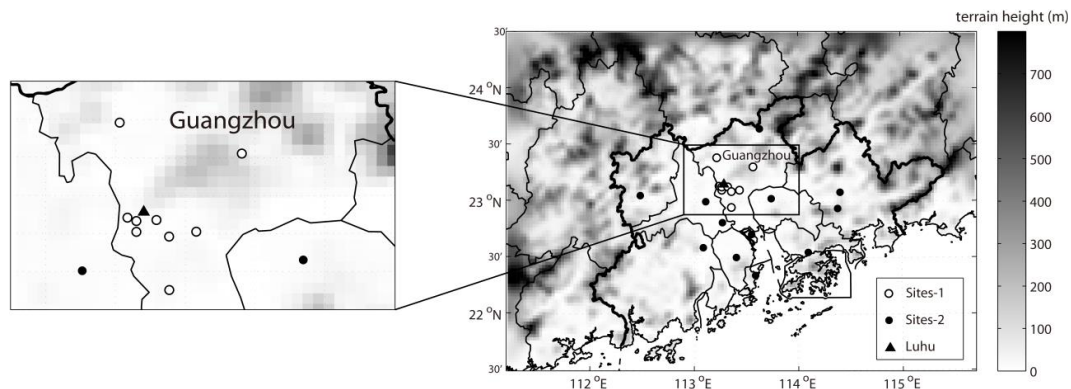


Fig. 1. Geographical map of Pearl River Delta region and location of air quality monitoring sites. (Sites-1: sites from Guangzhou National Control Network; Sites-2: sites from PRD Regional Air Quality Monitoring Network; Luhu: Luhu site.)

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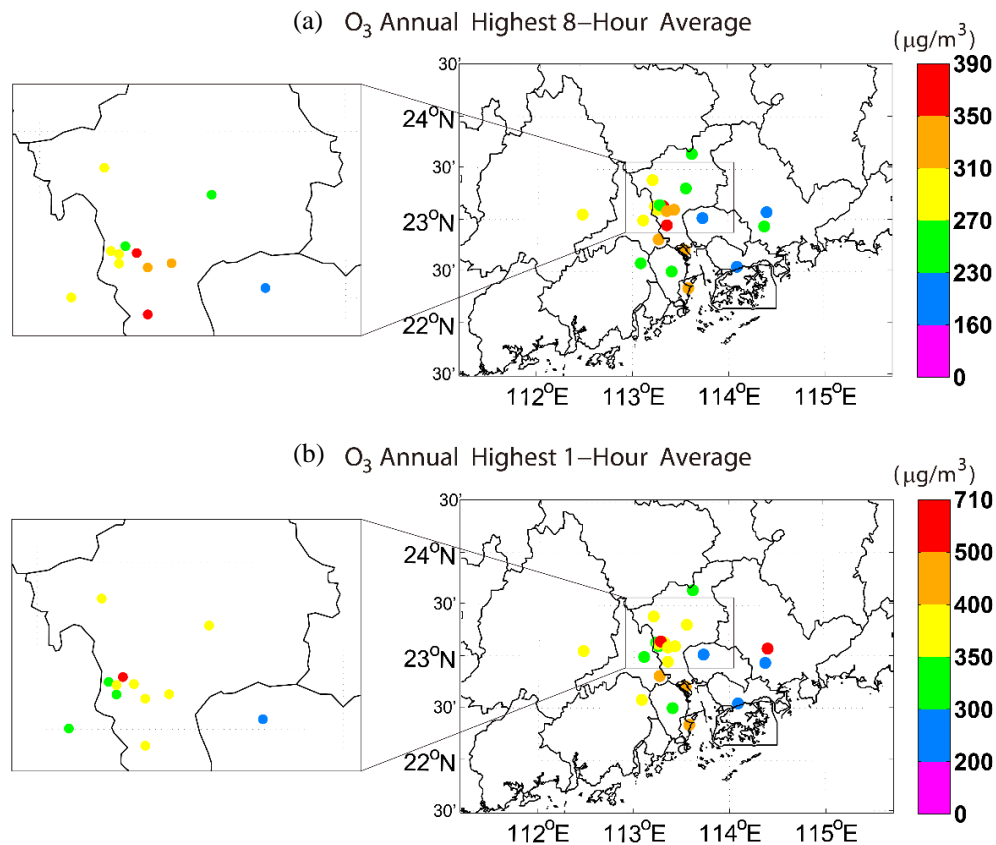


Fig. 2. Ozone concentration ($\mu\text{g}/\text{m}^3$) of each of the 22 individual sites in PRD region in 2010 of (a) the annual highest daily maximum 8 h average and (b) the annual highest 1 h average.

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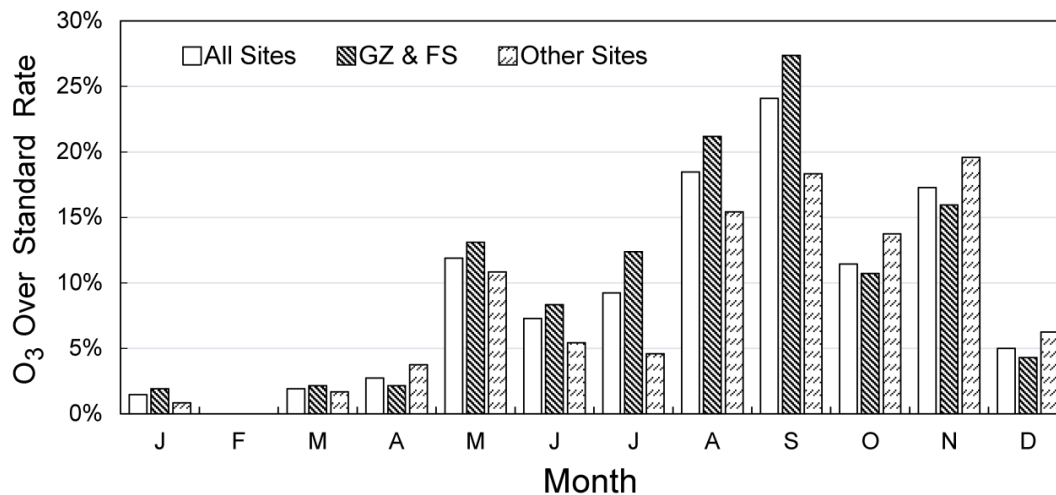


Fig. 3. Average fraction of days per month whose daily maximum 8 h average exceeds $160 \mu\text{g m}^{-3}$ out of all days per month with ozone data.

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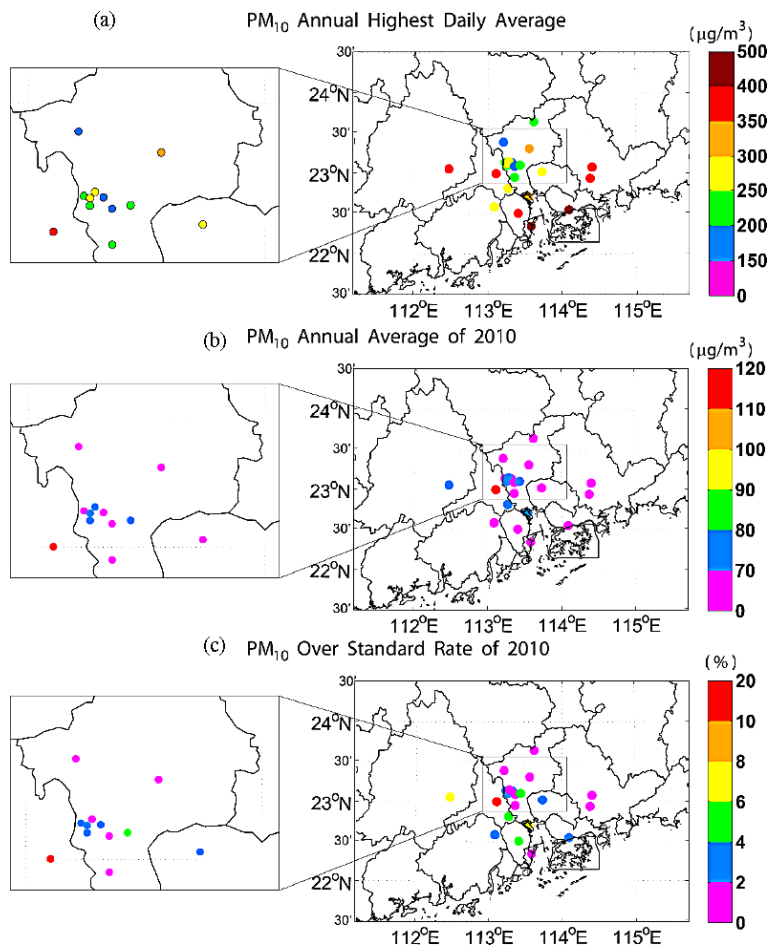


Fig. 4. PM_{10} concentration ($\mu\text{g m}^{-3}$) of each of the 22 individual sites in PRD region in 2010 of (a) the annual highest daily average, (b) the annual average and (c) non-attainment rate.

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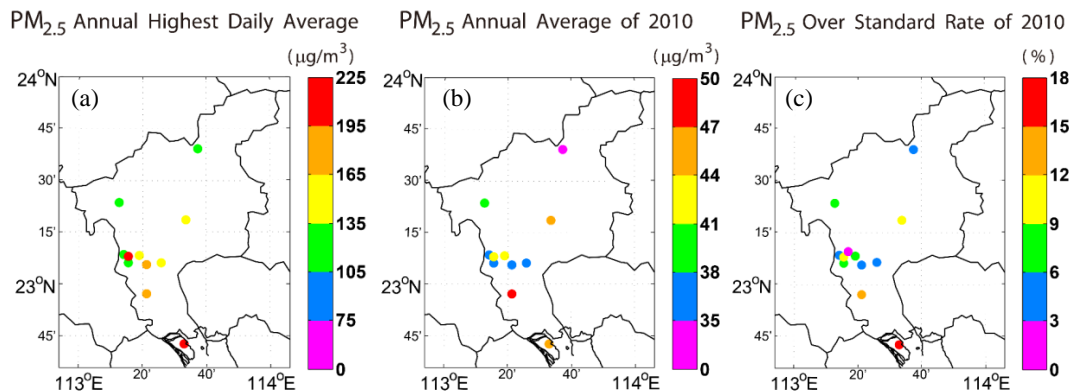


Fig. 5. PM_{2.5} concentration ($\mu\text{g m}^{-3}$) of each of the eleven individual sites in Guangzhou region in 2010 of **(a)** the annual highest daily average, **(b)** the annual average and **(c)** over standard rate.

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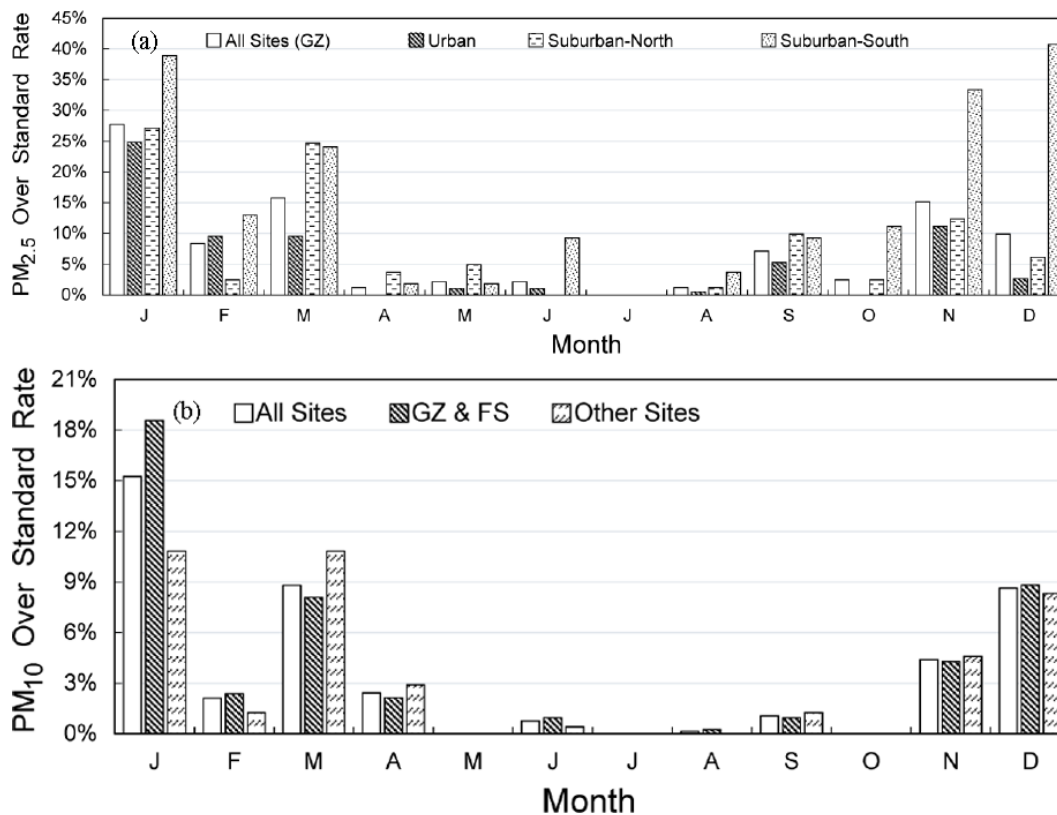


Fig. 6. Percentage of PM_{2.5} or PM₁₀ non-attainment days per month in 2010 **(a)** PM_{2.5} in Guangzhou and **(b)** PM₁₀ in PRD.

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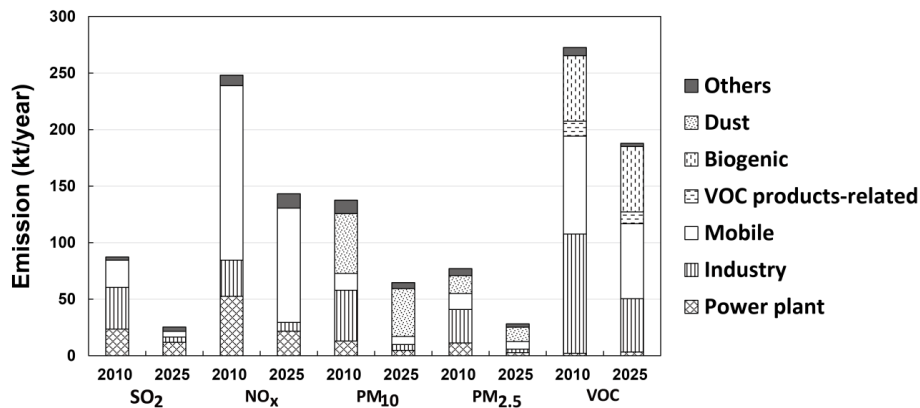


Fig. 7. Total emission amount from each category in 2010 and 2025.

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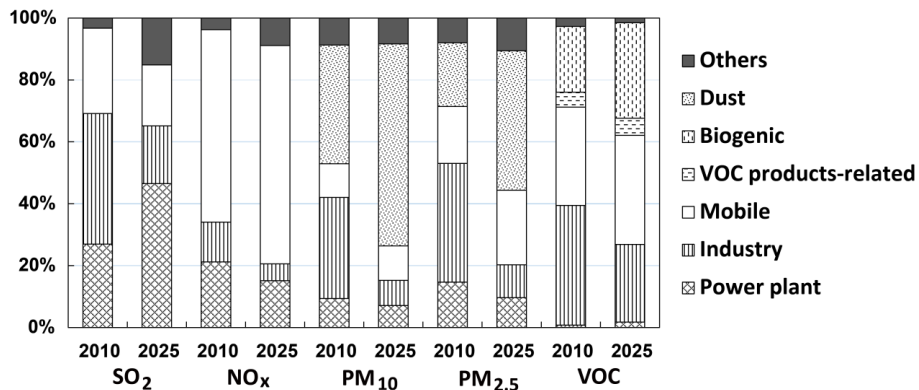


Fig. 9. Comparison of sector contribution between 2010 and 2025.

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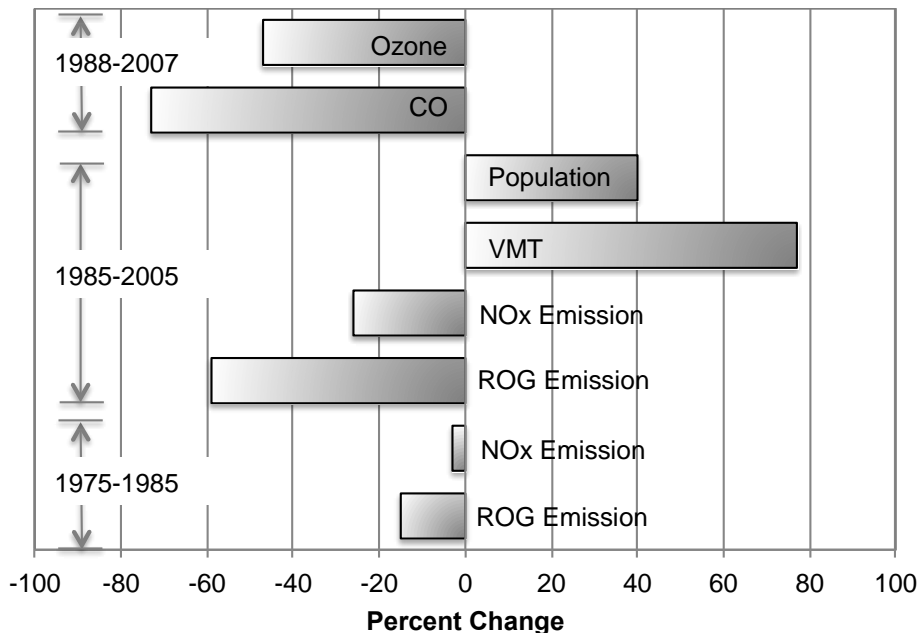


Fig. 13. Percent change in air quality, growth and emissions in California. The California Air Resources Board’s (ARB’s) Emission Inventory Branch (EIB) uses the term Reactive Organic Gases (ROG) instead of VOC in this almanac.

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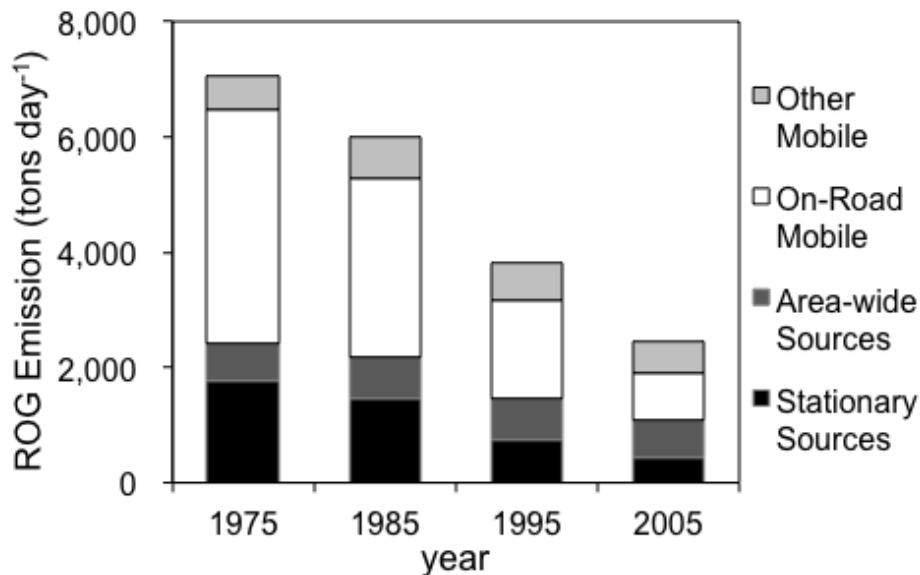


Fig. 14. ROG emissions by sectors in California.

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